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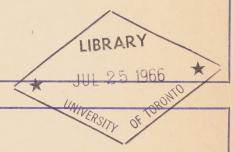






# LABOUR STANDARDS IN CANADA

DECEMBER 1965



CANADA DEPARTMENT OF LABOUR
Legislation Branch

Hon. John R. Nicholson/Minister

George V. Haythorne/Deputy Minister





# LABOUR STANDARDS

# IN CANADA

Concerning Child Labour, Minimum Wages, Equal Pay for Equal Work, Hours of Work, Weekly Rest-Day, Holidays, Fair Employment Practices, Notice of Termination of Employment and Workmen's Compensation

DECEMBER 1965

# CANADA DEPARTMENT OF LABOUR

LEGISLATION BRANCH

HON. JOHN R. NICHOLSON MINISTER

GEORGE V. HAYTHORNE DEPUTY MINISTER

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# **FOREWORD**

This bulletin, issued annually, was formerly published under the title PROVINCIAL LABOUR STANDARDS. It has been widened in scope, as a consequence of the enactment of the Canada Labour (Standards) Code, to cover both federal and provincial labour laws.

The bulletin sets out the standards that are in effect under federal and provincial labour laws with respect to child labour, minimum wages, equal pay for equal work, hours of work, weekly rest-day, annual vacations with pay, public holidays, fair employment practices, notice of termination of employment and workmen's compensation. The standards set by labour Ordinances of the Yukon and Northwest Territories are included.

These standards are set out in tables, where appropriate, and in other instances in narrative form. Changes in federal and provincial labour standards in 1965 are summarized at the beginning of the bulletin.

The bulletin was prepared by Miss Evelyn Woolner.

EDITH LORENTSEN, Director, Legislation Branch, Department of Labour.

December 31, 1965.

# TABLE OF CONTENTS

	PAGE
Division of Legislative Powers	7
Changes in Federal and Provincial Labour Standards in 1965	
Statutory School-Leaving Age	
Minimum Age for Employment	
Minimum Wages	27
Rates Set by Provincial Minimum Wage Orders:	
Table 1. Minimum Rates for Experienced Workers	32
Table 2. Minimum Rates and Learning Periods for	
Inexperienced Workers	34
Table 3. Overtime Rates	35
Equal Pay	36
Hours of Work	39
Weekly Rest-Day	45
Annual Vacations with Pay	
Public Holidays	54
Fair Employment Practices	
Notice of Termination of Employment	62
Workmen's Compensation	64
Table 1. Monthly Benefits to Dependants in Case of Death	
of Workman	66
Table 2. Benefits in Case of Disability	68
Labour Standards in the Yukon and Northwest Territories	70

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# DIVISION OF LEGISLATIVE POWERS

Since both the Parliament of Canada and the provincial legislatures have power to enact labour laws and each is sovereign in its own jurisdiction, it is important for the user of this bulletin to be clear about the field of authority of each.

In the division of legislative powers between Parliament and the legislatures of the provinces in matters of labour legislation, the provincial legislatures have the major jurisdiction and Parliament has authority only in a limited field.

The right to make laws concerning labour in Canada stems from Sections 91 and 92 of the British North America Act and from court interpretations of these sections.

Provincial authority flows principally from the fact that Section 92 of the B.N.A. Act gives the provinces exclusive power to make laws regarding "property and civil rights in the province". The right to contract is a civil right, and labour laws, which impose conditions on the rights of the employer and employee to enter into a contract of employment (e.g., a minimum age for employment, a minimum rate of wages, limits on working hours), are laws in relation to civil rights. The provinces also have exclusive legislative jurisdiction over "local works and undertakings".

The power of Parliament to legislate in labour matters is derived from and is an incidental part of its exclusive legislative authority over certain classes of subjects assigned to it in the B.N.A. Act. These are enumerated in Section 91 or are expressly excepted from provincial jurisdiction by Section 92(10) and brought within the exclusive jurisdiction of Parliament by Section 91(29).

The specific industries and undertakings which Parliament has exclusive power to regulate and control are those of a national, interprovincial or international nature. Parliament has authority to regulate, e.g., the operation of railways, telegraphs, canals and other works and undertakings connecting the provinces. It has the further authority to regulate undertakings or businesses which are wholly within a province but which have been declared by Parliament to be for the "general advantage" of Canada or of two or more of the provinces. Grain elevators, feed mills, uranium mines and defined operations of specific companies are some of the undertakings that have been declared to be for the general advantage of Canada.

Parliament may legislate for certain classes of employers and em-

ployees, therefore, because of the nature of the operations in which they are engaged. By virtue of its exclusive power to regulate the management and operation of particular works, undertakings or businesses, it has authority to enact legislation setting minimum standards and conditions of employment for workers engaged in such works, undertakings or businesses.

The industries or undertakings to which the Canada Labour (Standards) Code, as well as other federal labour legislation, applies are as follows:

- 1. Operations that connect a province with another province or another country, such as railways, bus operations, trucking, pipelines, ferries, tunnels, bridges, canals and telegraph, telephone and cable systems
- 2. All shipping and services connected with shipping, e.g., long-shoring and stevedoring
- 3. Air transport, aircraft and aerodromes
- 4. Radio and television broadcasting
- 5. Banks
- 6. Primary fishing where fishermen work for wages
- 7. Flour, feed, and seed cleaning mills and feed warehouses
- 8. Grain elevators
- 9. Uranium mining and processing
- Defined operations of specific companies that have been declared to be for the "general advantage" of Canada or of two or more provinces
- 11. Most federal Crown corporations, e.g., the CNR, Air Canada, the CBC and Polymer Corporation.

To sum up, Parliament's jurisdiction is limited to employment in or connected with the industries set out above. The remaining field of employment, including manufacturing, mining, construction, logging, wholesale and retail trade, the service industries and local business generally, is subject to labour legislation enacted by the provincial legislature.

Parliament has legislative authority with respect to those parts of Canada that are not included within a province. In two federal laws, the Yukon Act and the Northwest Territories Act, it has made provision for local government of each territory by a Commissioner and a Territorial Council. The Commissioner and Council have legislative powers with respect to a number of matters, including property and civil rights in the Territory and generally in relation to all matters of a merely local or

private nature in the Territory. The jurisdiction of the Territorial Councils in labour matters is thus the same as that of the provincial legislatures, with the fundamental difference that the jurisdiction has been conferred by an Act of Parliament. Federal labour standards laws do not apply to undertakings of a local or private nature in the Territories.

# CHANGES IN FEDERAL AND PROVINCIAL LABOUR STANDARDS IN 1965

In 1965 the Parliament of Canada enacted a new law, the Canada Labour (Standards) Code, which laid down standards of minimum wages, hours of work, annual vacations and general holidays for employees subject to federal labour jurisdiction. These standards went into force on July 1, 1965, subject to the provisions permitting deferment of the hours of work and minimum wage standards.

In the provincial jurisdictions, many of the changes in the legislation covered by this bulletin were made by regulations. There were many developments in minimum wage regulation. General minimum rates were increased in five provinces. In Nova Scotia, the first rates ever established for male workers were put into effect. In Alberta and Manitoba, provision was made for the removal of differentials in the minimum rate between rural and urban areas over a period of one year. Alberta also reduced maximum weekly hours in rural areas (all places with a population of under 5,000) from 48 to 44, with the result that the 44-hour week now applies throughout the province.

Further orders in Alberta required employers to give their employees five paid holidays a year. In Nova Scotia, regulations were enacted requiring employees who work on a holiday to be paid at a premium rate or to be granted one and one-half hours off for every hour worked. In both Alberta and Saskatchewan, special provisions were laid down regarding payment for public holidays for construction workers. In Alberta, the stamp system formerly in use in the building construction industry for payment of annual vacation pay was discontinued.

Amendments were made to the Ontario Human Rights Code, and seven of the provincial Workmen's Compensation Acts and the federal Merchant Seamen Compensation Act were amended.

Details of the new and revised standards which were put into effect are set out below.

# **Statutory School-Leaving Age**

In Manitoba, a school-leaving age of 16 years (provided for by an

amendment to the School Attendance Act in 1963) went into effect on July 1, 1965. Under this Act, a child is required to attend school to the end of the school term in which he reaches the age of 16.

In *Alberta*, the provision of the School Act fixing the school-leaving age at 15 years unless a child had passed grade 9 or its equivalent was amended to require children to attend school to the age of 15, regardless of their level of attainment.

# Minimum Age for Employment

#### FEDERAL

Regulations under the *Canada Labour (Standards) Code* permit the employment of young persons under 17 years in industries subject to federal labour jurisdiction only under certain conditions:

- 1. that the boy or girl is not required to be in attendance at school under the laws of his province;
- that he does not work underground in a mine, or in contravention of the Explosives Regulations, the Atomic Energy Control Regulations or the provisions of the Canada Shipping Act relating to young workers;
- 3. that he is not employed in work that is likely to injure his health or endanger his safety;
- 4. that he is not required to work between 11 p.m. and 6 a.m.; and
- 5. that he is paid a minimum wage of at least \$1 an hour, except where he is being trained under an approved training plan.

#### PROVINCIAL

In a revision of the *Quebec* Mining Act, effective from January 1, 1966, the minimum age of 15 years previously in effect for employment underground was raised to 18 years. The Act further provides that no person under 16 years may be employed in any mining operation.

# Minimum Wages

# FEDERAL

Part II of the *Canada Labour (Standards) Code* sets a minimum wage of \$1.25 an hour for employees in the federal industries. It is the only statutory minimum rate that has been set in Canada, all other minimum wages being set or recommended by a board and imposed by minimum wage orders.

The \$1.25-an-hour minimum rate applies to employees who are 17 years of age and over, whether employed on a full-time or part-time basis.

Employees paid on other than a time basis, such as pieceworkers and persons paid a mileage rate, are required to receive the equivalent of the minimum wage.

The only exceptions permitted from the \$1.25-an-hour minimum rate are:

- 1. workers under 17 years, who must be paid at least \$1 an hour;
- 2. registered apprentices whose rates of pay are fixed under provincial apprenticeship legislation;
- 3. persons undergoing on-the-job training in accordance with conditions laid down in the regulations; and
- 4. handicapped employees employed under a system of individual permits.

So as not to impose undue hardship on small businesses or to prejudice the interests of employees, the Code gave the Minister of Labour authority to defer the application of the minimum wage provisions for a maximum period of 18 months, i.e., up to but not later than January 1, 1967. The Code restricts the application of the deferment provision to undertakings "organized and operated in a local area". A deferment order must specify the minimum rate of wages that must be paid during the deferment period and may fix different rates for different periods to permit step-by-step adjustment to the \$1.25-an-hour minimum rate.\*

#### PROVINCIAL

# Nova Scotia

In *Nova Scotia*, a new general minimum wage order, effective from February 20 (later revised and replaced by an order effective from June 19) covered male employees for the first time in the history of the province.

Besides the general order, three other orders are in force — an order for beauty parlour employees and two new orders issued on April 28, one for road building and heavy construction, and the other for logging and forest operations.

The general order covers all employees in the province except: persons subject to the special orders, registered apprentices, persons receiving training under government-sponsored and government-approved plans, persons employed at a playground or summer camp operated on a non-

<sup>\*</sup>Applications pending on July 1, 1965, for deferment of the minimum wage provision were published in the *Canada Gazette* on August 28, November 6 and December 11.

profit basis, salesmen whose working hours are not controlled by the employer, and domestic servants and farm labourers.

The rates per hour set by the general order are as follows:

Experienced employees 17 years of age and over —

	Male	Female
Zone IA	\$1.05	\$.80
Zone IB	.95	.70
Zone II	.85	.60

Inexperienced employees 17 years of age and over, and persons from 14th birthday until 17th birthday —

	Male	Female
Zone IA	\$.90	\$.65
Zone IB	.80	.55
Zone II	.70	.45

Zone IA comprises Halifax-Dartmouth and Sydney and the area within a ten-mile radius of those places; Zone IB consists of the town of New Glasgow and a ten-mile radius, Truro, Amherst and Yarmouth and the areas within a five-mile radius of those towns; Zone II takes in all parts of the province not included in the other two zones.

An inexperienced employee is defined as one with less than 350 hours experience in the work which he is hired to do. Except with the express approval of the Minimum Wage Board, an employer may not pay the rate for inexperienced employees to more than 25 per cent of his total working force. An exception is made for the tourist industry. During the period from June 15 to September 15 an employer operating a motel, hotel, restaurant or tourist resort is permitted to employ inexperienced workers in numbers not exceeding 60 per cent of his total working force.

The minimum rates fixed by the order are for a maximum workweek of 48 hours. For hours worked in excess of 48 in a week, not less than one and one-half times the minimum rate must be paid. The first order, effective from February 20, required payment of time and one-half the regular rate for overtime work but this provision was suspended until further order of the Board.

Some exceptions from the general overtime pay requirement are permitted. An employee in the transport industry who is required to be away from his home base overnight must be paid time and one-half the minimum rate for time worked in excess of 96 hours in any two consecutive weeks.

Watchmen, janitors, building superintendents and ambulance drivers, and persons employed by a service station operator who is required by law to stay open Saturdays, Sundays, holidays and evenings, are not entitled to overtime pay for hours in excess of 48 in a week and may be paid at the minimum rate.

The order also provides for call-in pay. An employee who is recalled to work outside his scheduled working hours is entitled to three hours pay at the minimum straight-time rate, whether or not he works three hours. This rule does not apply to an ambulance driver, fireman, policeman or hospital employee required to work in an emergency.

# Saskatchewan

New minimum wage orders in *Saskatchewan*, in force from May 1, increased general minimum rates for full-time adult workers by \$1.50 a week to \$38 a week in ten cities and to \$36 a week elsewhere in the province. A further change is that adult rates are now payable at the age of 17 instead of 18 years. The rates for full-time employees under 17 are \$36 and \$34 a week, respectively.

Part-time rates were not changed. For adult part-time workers (over 17) the rates are \$1 an hour in the cities and 95 cents an hour elsewhere; for employees under 17 the rates are 5 cents less than the corresponding adult rates. A part-time employee is defined as an employee whose hours of work are less than 36 hours a week.

Minimum rates in several of the special orders were raised, and a new order was made for the construction industry, the first to be issued in Saskatchewan, setting a minimum wage of \$1.15 an hour for all hourly-rated employees in the industry.

## Alberta

The new general minimum wage order that went into effect in *Alberta* on July 1 set hourly instead of weekly minimum rates, and provided for the establishment of a province-wide minimum over a period of 12 months. Adult rates were made applicable to employees over 18, instead of 19 years, as formerly.

A minimum rate of \$1 an hour was put into effect immediately in centres having a population of more than 5,000. In places with a population of 5,000 or less, the minimum is to be increased to \$1 an hour in

three stages, beginning at 85 cents, rising to 95 cents on January 1, 1966, and reaching \$1 an hour on July 1, 1966.

The minimum rate payable to employees under 18 years is 15 cents less than the corresponding adult rate.

Under the previous orders, the minimum rate for full-time employees was \$34 a week in places with a population of more than 5,000 and \$30 a week elsewhere in the province. Part-time rates were 85 and 75 cents an hour.

The Alberta Board of Industrial Relations provided for a minimum rate of \$1 an hour in a number of its special orders also.

# Quebec

In *Quebec*, General Order 4, which covers most of the unorganized workers in the province, was revised. Effective from October 1, it establishes minimum rates of 85 cents an hour for employees in Zone I (the Greater Montreal area) and of 80 cents for workers in Zone II (the remainder of the province). The rates previously in effect were 70 and 64 cents, respectively.

In addition to these immediate increases, the Quebec Minimum Wage Commission has proposed that the minimum wage should be further increased to \$1.05 an hour in the Montreal area and \$1 an hour elsewhere in the province on April 1, 1967. A notice setting out the Commission's recommendations was published on September 18, and persons or organizations wishing to make representations were invited to do so in the period between October 1, 1965, and March 31, 1966.

The new Order 4 provides also that, during their first 60 working days, workers on probation may be paid 10 cents less than the general minimum, i.e., 75 cents an hour in Zone I and 70 cents in Zone II. Under the previous order, minimum rates of 56 and 52 cents an hour were payable to inexperienced workers in their first six months of employment.

Unlike the earlier order, which set minimum rates for certain categories of workers, such as messengers and office boys, without specific reference to age, the new order establishes special rates for young workers under 18. These rates are 65 cents an hour in Zone I and 60 cents in Zone II.

A third category for which special rates are set are watchmen who are provided with free lodgings. These workers must be paid at least \$45 a week in Zone I and \$40 a week in Zone II.

The rates are based on a normal workweek of 48 hours. The overtime rate, payable for work in excess of 48 hours in a week, is now one and one-half times the regular rate, instead of time and one-half the minimum rate, as in the earlier order. Under the previous order, workers who were paid a fixed weekly, monthly or yearly wage and who earned at least a specified weekly amount (\$60 in Zone I and \$55 in Zone II) were not entitled to overtime pay. This exemption has been removed.

A minimum wage order for the shoe industry, setting different minimum rates for different job classifications and laying down other labour standards, was issued on July 10, to remain in force until April 30, 1966. Previously, this industry was governed by a decree under the Collective Agreement Act; the decree expired on June 30.

## Manitoba

Revised minimum wage regulations in *Manitoba*, issued on October 30, made provision for increases to \$1 an hour, in three stages over a one-year period, in the province's minimum rates.

In place of minimum rates of 75 cents an hour in urban areas and 70 cents in rural areas, the new orders set rates of 85 cents an hour in urban areas and 80 cents in rural areas, effective from December 1, 1965; 92½ and 90 cents an hour, respectively, effective from July 1, 1966; and a province-wide minimum of \$1 an hour after December 1, 1966. These rates apply to experienced employees of 18 years and over.

An employer who pays his employees on a piecework or incentive basis is deemed to have complied with the regulations if at least four-fifths of such employees, other than learners or inexperienced workers, receive the equivalent of the general minimum wage.

Inexperienced workers of 18 and over (as distinct from learners, who may be employed at learners' rates for a specified training period under permit from the Minister of Labour) may be paid 15 cents less than the applicable minimum rate during their first three months of employment, provided they do not receive less than 75 cents an hour, and 5 cents less than the minimum wage during their second three months of employment. After six months of employment the regular minimum rate applies.

The minimum rate for employees under 18 years remains 48 cents an hour.

Persons employed under a government-approved training plan are exempted from the minimum wage provisions.

# **Hours of Work**

FEDERAL

Part I of the Canada Labour (Standards) Code sets standard and maximum hours of works. Standard hours (the maximum number of hours which may be worked at regular rates of pay) are 8 in a day and

40 in a week. Hours in excess of 8 and 40 may be worked, however, up to a maximum of 48 hours in a week, so long as one and one-half times the regular rate is paid.

Certain exceptions are allowed with respect to both standard and maximum hours in special circumstances provided for in the Code and the regulations made under it. Under Section 9 of the Code, the Minister of Labour may, by permit, authorize work in excess of 48 hours in a week if, having given due regard to the conditions of employment and the welfare of employees, he is satisfied that there are exceptional circumstances to justify the working of additional hours. Under Section 10, maximum hours (48 in a week) may be exceeded in emergencies, e.g., in case of accident, a breakdown in machinery or some other unpreventable circumstances. The employer is required to report such emergency work within a specified time.

To take care of a situation where, because of the nature of the work, an employee's hours vary from day to day or from week to week, the Code permits the averaging of both standard hours and maximum hours over a period of two or more weeks. Under a system of averaging, the hours of work for which the overtime rate has to be paid are not calculated on a daily or weekly basis but at the end of the averaging period.

Under the regulations, averaging is permitted for any class of employees who have no regularly scheduled working hours or who have regular hours but the number of hours scheduled differs from time to time. On notification to the Department of Labour, an employer may select an averaging period of 13 weeks or less. In any such case, standard hours are computed by multiplying the number of weeks selected by 40 (520 for a 13-week period), and the overtime rate of time and one-half the regular rate is payable for all hours worked in excess of such standard hours.

The total hours that may be worked by an employee in an averaging period are the product of the number of weeks in the period multiplied by 48 (624 for a 13-week period).

If an employer requires a longer period for averaging than 13 weeks in order to provide for a period in which fluctuations take place, e.g., 26 or 52 weeks, he must obtain the approval of the Minister. The same conditions apply as to a period of 13 weeks or less. An employer who has adopted an averaging plan is required to post clear information about the plan in a conspicuous place in his establishment.

If an employee terminates his employment of his own accord during an averaging period, he is not entitled to overtime pay. If his employment is terminated by the employer, he must be paid overtime pay for any hours worked in excess of an average 40-hour week over the period he has worked.

To prevent serious dislocation due to the immediate introduction of the hours standards of the Code, and in view of the fact that working conditions in some types of federal undertaking may be such as to require different hours from those prescribed, the Code contains transitional provisions permitting the deferment or suspension of Part I.

The operation of Part I may be deferred or suspended with respect to any undertaking or class of employees for a period of not more than 18 months by an order of the Minister; or, following an inquiry, for a longer period by an order of the Governor in Council, made on the recommendation of the Minister.\*

The Minister's order may set hours of work standards or may simply remove the obligation to comply with Part I pending further investigation, but an order of the Governor in Council must set standards of working hours which must be complied with.

#### PROVINCIAL.

In *Alberta*, the 44-hour week in effect in centres with a population of more than 5,000 was extended to all parts of the province, effective from January 1, 1966.

# **Annual Vacations**

#### FEDERAL.

Under Part III of the *Canada Labour (Standards) Code*, employees are entitled to a vacation with pay of at least two weeks after every completed year of employment. Vacation pay is 4 per cent of the employee's wages for the year. A year of employment may be the 12-month period beginning with the date employment began or any subsequent anniversary date, or it may be a calendar year or other year approved by the Minister of Labour.

On termination of employment, an employee is entitled to any vacation pay owing to him for a prior completed year of employment and to 4 per cent of his wages for the part of the current year he has worked. To be entitled to vacation pay on termination of employment, however, an employee must have been continuously employed by the employer for a period of 30 days or more.

<sup>\*</sup>Applications pending on July 1, 1965, for deferment of the hours of work provisions were published in the *Canada Gazette* on September 25, October 9, October 16, October 23, October 30, November 6, November 13, December 4, December 11 and December 25.

# PROVINCIAL

The Alberta Board of Industrial Relations replaced its four annual vacation orders (a general order, and three special orders governing construction, coal mining, and the highway, pipeline and heavy construction industries) by a single order, No. 5 (1965).

The most significant change was that the vacation stamp system previously in effect in the construction industry was discontinued. Beginning on January 1, 1966, construction workers, like workers in other industries, will be given vacation pay on termination of employment.

If employment is terminated during a working year, every employee, whatever his length of service, must be given vacation pay in an amount equal to 4 per cent of his regular pay for the period of employment. Under the earlier general order, an employee was required to have been employed for at least 30 days in order to be eligible for vacation pay on termination of employment. This provision has now been deleted.

# **Public Holidays**

# FEDERAL

The Canada Labour (Standards) Code (Part IV) provides for eight paid holidays a year. These holidays, referred to in the Code as "general holidays," are New Year's Day, Good Friday, Victoria Day, Dominion Day, Labour Day, Thanksgiving Day, Remembrance Day and Christmas Day, but another holiday may be substituted for any of them in accordance with a procedure set out in the Code.

An employee employed in an industry to which the Code applies is entitled to a holiday with pay on each of the general holidays listed above.

An employee in a federal undertaking other than a continuous operation who is required to work on a general holiday is entitled to his regular wages for the day, plus time and one-half his regular rate for the time worked by him on the holiday.

A person employed in a continuous operation (defined to include employment concerned with the operation of trains, planes, ships, trucks and other vehicles, communication or broadcasting services or any other service normally carried on without regard to Sundays or holidays) either must be paid a premium rate for holiday work as above (regular wages for the day, plus time and one-half the regular rate for all time worked) or must be granted a holiday with pay at some other time, either a day added to his annual vacation or another day convenient to him and his employer.

## PROVINCIAL

# Alberta

Under authority given to it by an amendment to the Alberta Labour Act in 1964, the *Alberta* Board of Industrial Relations made two orders, effective from July 1, 1965, requiring employers to give their employees five paid holidays a year, and providing for the payment of a lump sum to construction workers in lieu of statutory holidays.

Subject to certain exceptions, an employer is required to give each of his employees a holiday with pay on each of five general holidays which fall on a day that would otherwise be a working day for the employee. The five holidays are New Year's Day, Good Friday, Dominion Day, Labour Day and Christmas Day. The employee is entitled to his regular wages for the day.

If an employee is required to work on a general holiday, he is entitled to his regular wages for the day and, in addition, he must be paid wages at his regular rate for the time worked *or* he must be given a holiday with pay at some other time not later than his next annual vacation or on termination of employment.

Construction workers, except office staff, must be given holiday pay in lieu of the five general holidays now provided for other employees.

An employer in any branch of the construction industry is required to pay to each of his employees an amount equal to 2 per cent of his regular pay for the period of his employment or the period since he was last given his annual vacation, whichever is shorter. This pay is to be given in a lump sum at least one day before the beginning of his annual vacation or on termination of employment.

#### Saskatchewan

A new provision as regards holiday pay for construction workers was put into effect in *Saskatchewan* also, with the introduction of a minimum wage order for the industry, effective from May 1, 1965.

Hourly rated employees in the industry who do not work on any of eight specified public holidays must now be given a lump sum payment equal to 3 per cent of their gross wages for the calendar year, exclusive of overtime. This payment is to be made on December 31 of the calendar year in which the holidays occur or on termination of employment, whichever is earlier.

Workers who work on a public holiday are entitled to the lump sum payment and must be paid, in addition, a sum equal to one and onehalf times their regular rate for all time worked. The latter amount is to be paid in the pay period in which it is earned. Construction workers who are represented by a trade union may, however, choose to be governed by the general provision applicable to most employees in the province, i.e., that workers who do not work on a public holiday are entitled to their regular wages for the day. The employer and the union must agree in writing to the substitution of the general provision for the lump sum payment provision.

# Nova Scotia

Workers subject to the general minimum wage order in *Nova Scotia* who are required to work on a holiday that is not a regular working day for the employee concerned must either be paid at the rate of time and one-half the minimum rate or be granted time off equivalent to one and one-half times the number of hours worked on the holiday. The same conditions are laid down for workers in road building and heavy construction. "Holiday" is not defined, but as defined in the provincial Interpretation Act includes nine holidays.

Employees in a motel, hotel, restaurant, tourist resort or hospital may be paid the regular straight-time rate for work performed on holidays.

# **Fair Employment Practices**

An amendment to the *Ontario* Human Rights Code brought the provincial Government and its agencies under the Code. Other amendments had to do with the provisions prohibiting discrimination in public places of accommodation and in the renting of apartments.

# Workmen's Compensation

Benefits payable under seven of the provincial Workmen's Compensation Acts were increased during the year. Four provinces increased the maximum yearly earnings on which compensation may be paid. The ceiling was increased from \$4,000 to \$5,000 in *New Brunswick*, effective from January 1, 1966; from \$5,000 to \$5,600 in *Alberta*; from \$5,000 to \$6,000 in *Manitoba*; and from \$5,000 to \$6,600 in *British Columbia*. The *British Columbia* Act was further amended to provide for future periodical increases of \$1,000 in the ceiling, if earnings increase in line with a formula contained in the Act.

Three provinces — *British Columbia, Ontario* and *Saskatchewan* — set higher minimum payments for total disability. In *British Columbia*, the minimum payment for permanent total or temporary total disability was raised from \$25 to \$30 a week, or average earnings, if less. In *Saskatchewan*, the increases were from \$30 to \$32.50 a week for per-

manent total disability, and from \$30 a week or earnings, if less, to \$32.50 a week or earnings, if less, for temporary total disability.

In *Ontario*, the minimum compensation for permanent total disability, formerly \$130 a month or earnings, if less, was raised to \$150 a month or earnings, if less, subject to the provision that no totally disabled pensioner may receive less than \$100 a month.

Death benefits were increased in *Alberta, British Columbia* and *Nova Scotia*, and in all three provinces age limits for the payment of children's allowances were extended. The monthly pension to a widow was raised from \$75 to \$85 in *Alberta*, from \$75 to \$90 in *Nova Scotia* and from \$90 to \$115 in *British Columbia*. Higher payments for children were also provided for in the three provinces, as well as increases to dependants other than widow and children in *British Columbia* and *Nova Scotia*.

In *British Columbia*, allowances to children are payable to the age of 21, instead of 18, and the payment varies with the age of the child, thus taking into account the increased costs of higher education. An allowance of \$40 a month is payable to a child under 16 years. This amount increases to \$45 between the ages of 16 and 18, and to \$50 between the ages of 18 and 21, if the child is in regular attendance at school.

In *Nova Scotia*, compensation is now payable to all children under 18. Previously, compensation was payable to the age of 16 but payments could be continued to the age of 18, in the Board's discretion, to assist a child to further his education. In *Alberta*, the Workmen's Compensation Board was authorized to pay compensation to a child until he reaches the age of 21 (formerly 18), if he is making satisfactory progress at school.

The maximum allowance for funeral expenses was increased in *British Columbia* and *Nova Scotia* — to \$350 and \$300, respectively.

A significant feature of the *British Columbia* amendments is that pensions to dependent widows and children and to totally or partially disabled workmen are henceforth to be adjusted to living costs, in accordance with a formula based on increases in the Consumer Price Index.

# STATUTORY SCHOOL-LEAVING AGE

In all the provinces there is a compulsory school attendance law, but exemptions are permitted in case of illness, distance from school or lack of accommodation and, except in British Columbia, for home duties and for employment. The school-leaving age in each province and provisions as to exemption are shown below. The laws place restrictions on employment of children of school age during school hours.

### Newfoundland\*

15. Exemption: With certificate for a stated period, but if child is under 12 for not more than 2 months in a school year, unless with approval of Minister'.

#### Prince Edward Island

16 unless has completed courses in public school. Attendance required for only 75% of term except in Charlottetown and towns where 90% attendance is required. Exemption: (1) For poverty; (2) If 12, for not more than 6 weeks in year<sup>2</sup>.

## Nova Scotia\*

16, cities and towns, 14 elsewhere but 15 or 16 may be fixed locally. Exemption: (1) If 12, for not more than 6 weeks in year<sup>3</sup>; (2) If 13, with employment certificate. Medical certificate may be required.

#### New Brunswick

16 unless has passed grade 11. 14 by resolution in rural districts unless has passed grade 8. Exemption: Not more than 6 weeks in term<sup>4</sup>.

#### Quebec\*

15. Exemption: Not more than 6 weeks in year4.

#### Ontario\*

16 unless has completed secondary school or equivalent. Exemption: Under 14, for not more than 6 weeks in term<sup>4</sup>; 14-16, if home permit or employment certificate granted. Home permit unnecessary in rural districts but child reaching 14 years during school term must attend school to end of that term.

#### Manitoba\*

16. Exemption: Over 12, not more than 4 weeks in year<sup>5</sup>.

#### Saskatchewan

16 unless has passed grade 8. Exemption<sup>1</sup>.

#### Alberta\*

15. Exemption: If 12, not more than 3 weeks in term.

#### British Columbia

15 unless has completed course at nearest public school and transport to higher school not provided.

<sup>1</sup> If services needed for maintenance of self or others.

<sup>2</sup> If services needed in husbandry or other necessary employment.

<sup>5</sup> If services needed in husbandry or home duties.

<sup>\*</sup>Child reaching school-leaving age required to attend school to end of school year in Newfoundland, Nova Scotia, Ontario and Quebec, to end of term in Manitoba, and in Alberta, to end of June term if age reached in that term.

<sup>3</sup> If services needed in farming, home duties or other necessary employment.4 If services needed in farming, home duties, maintenance of self or others.

# MINIMUM AGE FOR EMPLOYMENT

The Canada Labour (Standards) Code and regulations do not set an absolute minimum age for employment but lay down conditions under which young persons under 17 years may be employed in federal undertakings. A young person under 17 may be employed in a federal industry only if (1) he is not required to be in attendance at school under the laws of his province; (2) the work in which he is to be employed is not likely to injure his health or endanger his safety; and (3) he is not employed underground in a mine or in work prohibited for young workers under the Explosives Regulations, the Atomic Energy Control Regulations or the Canada Shipping Act.

Employment of young workers under 17 is subject to two further conditions: (4) that an employee under 17 is not required or permitted to work between 11 p.m. and 6 a.m.; and (5) that he is paid not less than \$1 an hour, unless he is undergoing on-the-job training under an approved training plan.

The Canada Shipping Act fixes a minimum age of 15 for employment at sea.

In the provincial jurisdictions, a minimum age for employment is set by mines Acts and a variety of other provincial legislation (child labour laws, the Alberta Labour Act, the Manitoba Employment Standards Act, the New Brunswick Minimum Employment Standards Act, factory or industrial safety laws and minimum wage orders). No minimum age has been established for employment in agriculture.

Three provinces — British Columbia, Nova Scotia and Prince Edward Island — have a child labour law prohibiting employment below a specified age.

The British Columbia Act forbids employment of a child under 15 in specified industries or occupations, unless a permit is obtained from the Minister of Labour. The Act applies to manufacturing, shipbuilding, electrical works, logging, construction, catering, public places of amusement, the mercantile industry, shoe shine stands, automobile service stations, road transport and the laundry, cleaning and dyeing industry.

Under the Nova Scotia Act, employment of a child under 14 is forbidden in manufacturing, shipbuilding, electrical works, construction, the forestry industry, garages and service stations, hotels, restaurants, the operation of elevators, theatres and other places of amusement. The Prince Edward Island law sets a minimum age of 15 years for employment in mining, manufacturing, shipbuilding, electrical works, construction and transport by road, rail or inland waterway.

In three other provinces — Alberta, Manitoba and New Brunswick — a minimum age is fixed for most employment in the province in a law constituting a labour code or dealing with a number of employment standards.

In Alberta, the minimum age for employment in or about a factory, shop, office building, hotel or restaurant is 15 years. To engage in any other employment, a child under 15 must have the approval of the administrative board and the written consent of his parent or guardian.

In Manitoba, a child under 15 may not be employed in a factory. For any other employment, the minimum age is 15, unless a written permit is obtained from the Minister of Labour.

In New Brunswick, no child under 16 years may be employed in any place of employment except a private home or a farm, unless he has written authorization from the Minister of Labour.

In the other provinces, excluding Newfoundland, a minimum age for a wide field of employment is established in factory or industrial safety laws and/or minimum wage orders.

In Ontario, the minimum age for employment in a factory is 15 years, but young persons under 16 may be employed during school hours only if they have an employment certificate. A child of 14 may be employed in a shop, office or office building, restaurant, bowling alley, pool room or billiard parlour if he has an employment certificate permitting him to be absent from school and if the work is not likely to endanger his safety.

The Ontario Construction Safety Act fixes a minimum age of 16 years but makes provision for the employment of 15-year-olds in such parts of a project as may be designated by the regulations. A minimum age of 16 has been established for the logging industry.

In Quebec, a child under 14 years may not be employed in a factory, shop, hotel, restaurant, theatre or other place of amusement, or as a messenger for a department store or telegraph company, and the legislation states further that a child under 16 may not be employed in any of these workplaces or occupations if he cannot read and write fluently or is not attending night school. A permit from the Provincial Employment Service is required for employment between 14 and 16 years.

Boys and girls under 16 are forbidden to sell papers or carry on any street trade unless they can read and write fluently, and such work may not be carried on after 8 p.m.

In Saskatchewan, no person under 16 may work in a factory, hotel, restaurant, educational institution, hospital or nursing home. For amusement places the minimum age is also 16, subject to provision for exemption at the discretion of the Chairman of the Minimum Wage Board.

The minimum ages set by mines Acts and other provincial legislation for employment in mines, factories, shops, hotels and restaurants are set out in the table overleaf. In most provinces, as indicated above, the legislation (apart from mines Acts) covers certain other classes of establishments as well as those set out in the table.

# MINIMUM AGE FOR EMPLOYMENT

	Establishment				
Province	Mines	Factories	Shops	Hotels Restaurants	
Newfoundland	18, below ground	_	_	_	
Prince Edward Island	-	15	_	_	
Nova Scotia	Coal: 18, below Metal: 16, above 18, below	141	_	14	
New Brunswick	Coal: —above 16, below Metal: 16, above 18, below		16 except with permit	16 except with permit	
Quebec	16, above 18, below	142,3,4	142,3		
Ontario	16, above 18, below	151	141,5	141,5 (restaurants only)	
Manitoba	16, above 18, below	15	15 except with permit	15 except with permit	
Saskatchewan Coal: 16 Metal: 16, above 18, below		16		16	
Alberta	17, above 17, below	15	156	15	
British Columbia	Coal: 16, above 17, below Metal: 15, above 18, below	15 except with permit	15 except with permit	15 except with permit	

<sup>1 16</sup> from 8 a.m. to 5 p.m. except with employment certificate or except on school holidays.

<sup>2</sup> The Government may exempt establishments from the Act.

<sup>5</sup> A child of 14 may be employed if the work is not likely to endanger his safety.

<sup>&</sup>lt;sup>3</sup> 16 unless able to read and write fluently or attending night school. Permit from Provincial Employment Service required for employment between 14 and 16 years.

<sup>&</sup>lt;sup>4</sup> For certain dangerous trades, the minimum age is 18 for boys; for others, it is 16 for boys and 18 for girls.

<sup>&</sup>lt;sup>6</sup> Minimum age of 12 years in certain occupations, including work as clerk, delivery boy or delivery girl in retail store, with written consent of parent and subject to restrictions on hours (2 hours on a school day, 8 hours on any other day) if not injurious to life, limbs, health, education or morals.

# MINIMUM WAGES

Minimum wage laws are in force in the federal jurisdiction and in all ten Canadian provinces.

The federal legislation is Part II of the Canada Labour (Standards) Code. The Code sets a minimum rate of \$1.25 an hour for employees in the federal industries. This rate applies to workers of both sexes who are 17 years of age and over, whether employed on a full-time or part-time basis. Young persons under 17, who may be employed only under conditions laid down by the regulations, must be paid not less than \$1 an hour.

Employees who are paid on other than a time basis, such as pieceworkers and persons paid a mileage rate, are required to be paid the equivalent of the minimum wage.

An employer who is providing on-the-job training to increase the skill or proficiency of his employees, in accordance with conditions prescribed by the regulations, may be exempted from paying the minimum wage to such employees during the whole or part of the training period.

The Code provides also for the payment of a wage lower than the minimum rate to handicapped employees under a system of individual permits.

The minimum rate set by the Canada Labour (Standards) Code is the only statutory rate that has been set in Canada.

The minimum wage legislation in each of the provinces authorizes a minimum wage board or other labour board to set or recommend minimum rates of wages. Minimum rates are imposed by minimum wage orders or regulations.

The minimum wage law of Alberta is Part II of the Alberta Labour Act; that of Manitoba is Part II of the Employment Standards Act. The other provinces have individual minimum wage laws.

Except in three provinces, the Acts do not specify how the minimum wage is to be determined. In Manitoba, the board is directed to take into consideration and be guided by "the cost to an employee of purchasing the necessities of life and health." The Saskatchewan board is authorized to fix the minimum wage either on the basis of the necessary cost of living or on the basis of the wages that it considers to be generally prevailing in the class of employment affected. The Quebec Minimum Wage Commission is directed to consider "competition from outside countries or from the other provinces and the economic conditions peculiar to the various regions of the province".

The practice of the boards is to fix a general basic wage, taking into account the cost of living, economic conditions and other relevant factors. The minimum rate is set mainly for the protection of the unorganized and unskilled worker. It constitutes a floor above which trade unions may negotiate with management for a higher standard. The boards hold public hearings and make extensive inquiries before minimum wage orders are put into effect. Minimum wage orders are reviewed fairly frequently.

The boards that fix minimum wages are usually composed of members who represent the interests of employers and employees and in some cases the general public, with an impartial chairman, frequently an officer of the Department of Labour. In British Columbia at least one member of the board must be a woman, and in Nova Scotia and Saskatchewan there must be two women on the board. There is also a woman on the Alberta board, although this is not required by statute.

In most provinces minimum wage orders now cover practically all employment except farm labour and domestic service. These two groups are everywhere excluded from minimum wage regulation. In Prince Edward Island, a general minimum wage order covers male workers in most occupations but the only classes of female workers for which minimum rates have been set are restaurant and laundry workers. A few other classes of workers are excluded in other jurisdictions.

In British Columbia, Newfoundland, New Brunswick and Ontario, and in Prince Edward Island as regards male workers, minimum rates apply throughout the province. In Ontario, a general minimum rate became effective in all parts of the province on December 27, 1965, when the rates in the Northern Ontario Zone were brought into line with the rate in effect in the other two zones. In each zone this general rate (\$1 an hour) was put into effect by stages over a specified period.

In the other five provinces there are regional differentials in minimum rates. Nova Scotia is divided into three zones for minimum wage-setting purposes; in Quebec there are two zones. In Alberta, Manitoba and Saskatchewan, minimum rates vary between urban and rural areas but, in Alberta and Manitoba, these differentials will be removed on July 1, 1966, and December 1, 1966, respectively. Thereafter the same rate (\$1 an hour) will apply in all parts of the province.

In Nova Scotia, Zone IA consists of Halifax-Dartmouth and Sydney and the surrounding area within a ten-mile radius of each; Zone IB comprises New Glasgow and a ten-mile radius, and Truro, Amherst and Yarmouth and a five-mile radius; Zone II takes in the rest of the province.

In Quebec, Zone I consists of the Greater Montreal area (including the Island of Montreal, Ile Jésus, Ile Bizard and the County of Chambly); Zone II takes in the remainder of the province.

Except in Prince Edward Island, as already indicated, minimum wage orders apply to both men and women. In seven provinces they set the same rate for both sexes. In Newfoundland, Nova Scotia and Prince Edward Island, rates are lower for women than for men.

In all provinces except New Brunswick and British Columbia, minimum wage boards issue general or blanket orders setting rates that apply to most workers in the province. In most of these provinces the general orders are supplemented by special orders, applying to a particular industry, occupation or class of workers and in some cases taking into account a special skill. The New Brunswick orders are made on an industry basis but together provide general coverage for most employees in the province. The British Columbia board issues a separate order for each industry or occupation.

The majority of the separate orders issued in British Columbia set minimum rates that may be compared to the rates set in general orders in other provinces. Sixteen orders fix a minimum wage of \$1 an hour. These cover, among others, factories, shops, offices, hotels, restaurants, hospitals, laundries, fresh fruit and vegetable canning, fish processing, elevator operators, truck drivers, bus operators and patrolmen. At the same time the board has in a fairly large number of orders set minimum rates for workers having special skills, taking into consideration the prevailing rates in the trade concerned. Such rates are usually considerably in excess of \$1 an hour. The rate set for construction labourers is \$1.30 an hour, for pipeline construction and oil well drilling \$1.30 an hour, for electronic technicians \$1.50 an hour, for the logging, sawmill, wood working and Christmas-tree industries \$1.50 an hour, and for journeymentradesmen in the shipbuilding industry \$1.75 an hour. For automotive mechanics, construction tradesmen, machinists, moulders, refrigeration mechanics, sheetmetal workers and stationery steam engineers, the minimum rate is \$2 an hour.

For purposes of comparison, the minimum rates shown in the three tables that follow (on pages 32-36) are set out not as general rates but as applying to specific workplaces — factories, shops, offices, hotels and restaurants.

General rates are set by the hour in all provinces except Sas-katchewan. In Saskatchewan, weekly rates are set for full-time workers and hourly rates for part-time workers. Weekly rates are also established for a few occupations and classes of workers in various provinces.

In eight provinces the orders provide that inexperienced workers may be employed during a specified period at a rate below the regular minimum. These rates may be applicable generally or to a particular industry. The learning period varies in length from one to six months (see Table 2, page 34).

Provision is also made in the legislation of almost all jurisdictions for the employment of handicapped workers at rates below the established minimum either under a system of individual permits or by the setting of a special rate.

In six provinces — Alberta, Manitoba, Nova Scotia, Ontario, Quebec and Saskatchewan — the boards have set special minimum rates for young workers or for workers in certain categories, such as newsboys or messengers. Minimum rates in Newfoundland apply to employees over 17 years. The general minimum wage order for men in Prince Edward Island excludes persons under 21.

In Alberta, the minimum rate for workers under 18 years is 15 cents an hour less than the adult rate. In Manitoba, a minimum rate of 48 cents an hour is in effect for workers under 18. In Nova Scotia, minimum rates for workers between 14 and 17 years of age are 15 cents an hour less than the applicable adult rate.

In Ontario, persons under 18 employed as messengers, delivery boys, news vendors, pin setters, shoe shine boys, golf caddies or in the professional shop at a golf course, in a municipal public library or in an amusement or refreshment booth at a fair or exhibition must be paid at least 60 cents an hour.

In Quebec, employees under 18 must be paid at least 65 cents an hour in the Greater Montreal area and at least 60 cents an hour elsewhere in the province. Office boys, messengers and bootblacks employed in hotels, restaurants, hospitals, real estate undertakings and taxi undertakings are entitled to a minimum rate of 56 cents an hour in Zone I and of 52 cents an hour in Zone II. Rates lower than the regular minimum are also set for workers under 19 in sawmills and woodworking plants in Quebec.

In Saskatchewan, workers under 17 must be paid \$2 less than the adult rate, i.e., \$36 a week in the cities and \$34 a week in the smaller centres.

Most general orders contain a "daily guarantee" or "call-in pay" provision requiring an employee who is called to work to be paid for a certain number of hours, even if he is not put to work or if he works for a shorter period. This two-, three- or four-hour minimum period, as the

case may be, must be paid for at the minimum rate, except in British Columbia, where payment is required at the employee's regular rate of pay.

Tipping is dealt with specifically in the Nova Scotia, New Brunswick, Ontario and Quebec legislation (and also in the federal labour code). These provisions make it clear that gratuities are not to be counted as part of wages. Quebec orders state that tips are the exclusive property of the employee, and the employer is not allowed to retain them or to consider them as part of the wages paid, even with the employee's consent. Boards in other provinces take the position that gratuities are not to be regarded as wages.

The frequency and method of wage payment are also dealt with in the minimum wage orders of several provinces. In some jurisdictions, employers are required to furnish a pay statement to each employee on each regular pay day.

Requirements are also laid down regarding the provision and maintenance of uniforms, where these are required to be worn.

There are provisions in the orders of most provinces (and also in the federal labour code) relating to charges or deductions for board and lodging, where furnished by the employer to the employee.

In some jurisdictions (federal, Alberta, Newfoundland, Nova Scotia and Quebec), the orders set limits on the amounts by which such charges may reduce the minimum wage. The Ontario orders fix the maximum amounts at which meals or a room or both may be valued for minimum wage purposes, where board and lodging are provided as part of wages. In the other provinces, the orders set the maximum charges or deductions that may be made.

In Manitoba, an employer who is in the business of supplying meals to customers may not charge an employee more than half the charge made to a customer for the same meal. If he is not in the business of furnishing meals, he may not deduct more than the prescribed amounts.

Saskatchewan orders for educational institutions, hospitals and nursing homes limit deductions for board and lodging only where the rate of wages of employees is \$39 a week or less.

Maximum charges or deductions are not set in British Columbia orders. If the board finds that services are inadequate or charges are excessive, it may specify the maximum charges that may be made.

The maximum permitted charges or deductions for board and/or lodging under the Canada Labour (Standards) Code and the provincial minimum wage orders are as follows:

	Meals		Lodging		Board and Lodging
	single	per week	per day	per week	per week
Federal	50¢		60¢		
Alta	35¢	\$6	50¢	\$3	
Man	35¢1	\$7	,	\$3	
Nfld	25¢2				
N.B	40¢	\$6		\$2	\$8
N.S	40¢	\$7		\$3	\$10
Ont	50¢3			\$5	\$15
Que	60¢	}		\$3	\$15
Sask	30¢ (or		25¢		
	90¢ per	day)			

 1 35¢ per meal or \$7 for all meals furnished in a week, whichever is the lesser amount.
 2 Applies to hotels and catering and from April 1, 1966, to hospitals, sanatoria and nursing homes.
 3 50¢ per meal for each period of at least 4 hours worked in a day, and an additional 50¢ per meal when more than 2 hours remain after the employee's workweek has been apportioned into such 4-hour periods.

# 1. Minimum Rates for Experienced Workers\*

	Establishment			
Province	Factories—Shops Offices	Hotels—Restaurants		
Newfoundland	per hour 50¢ (women) 70¢ (men)	Same		
Prince Edward Island	per hour \$1 (men over 21) <sup>1</sup>	per hour \$1 (men over 21) Restaurants in Charlottetown and Summerside and five-mile radius: per week \$21, waitresses \$16, other female worker (Charlottetown) \$23, female cashiers (Summerside)		
Nova Scotia	per hour Workers 17 and over: men \$1.05, Zone 1A 95¢, Zone 1B 85¢, Zone II  women 80¢, Zone 1A 70¢, Zone 1B 60¢, Zone II	Same		

\*For description of zones, see pages 28-29.

<sup>1 80¢</sup> per hour for male workers in food processing plants; 55¢ per hour for female laundry workers.

	Establishment			
Province	Factories—Shops Offices	Hotels—Restaurants  per hour  70¢  per hour  64¢, Zone I  60¢, Zone II		
New Brunswick	per hour 80¢ (factories and shops) <sup>2</sup> 70¢ (offices) <sup>3</sup>			
Quebec	per hour Workers 18 and over: 85¢, Zone I 80¢, Zone II <sup>4</sup>			
Ontario	per hour \$1 <sup>5</sup>	Same		
Manitoba	per hour Workers 18 and over: 85¢, cities 80¢, rural increasing to 92½¢, cities 90¢, rural from July 1, 1966, and to \$1 per hour throughout province from December 1, 1966	Same		
Saskatchewan	per week Workers 17 and over: \$38, ten cities and five-mile radius \$36, rest of province	Same		
Alberta	per hour Workers 18 and over: \$1, centres over 5,000 population 95¢, increasing to \$1 on July 1, 1966, rest of province	Same		
British Columbia	per hour \$16	Same		

<sup>2</sup> \$1.05 per hour for sawmill operations.

3 Office connected with a factory, shop or other industrial undertaking is subject to the minimum rate set for the undertaking.

stationary engineers are 15 cents an hour higher than the general rates.

5 80¢ per hour for seasonal workers who work not more than 16 consecutive weeks in year in plants

processing fruits and vegetables.

6 \$1.50 per hour in sawmill and woodworking industries.

<sup>4 \$1.10</sup> per hour in Zone I and \$1 per hour in Zone II for workers in sawmills; \$1.15 in Zone I and \$1.05 in Zone II for workers in woodworking plants; rates for skilled employees such as machinists and stationary engineers are 15 cents an hour higher than the general rates.

# 2. Minimum Rates and Learning Periods for Inexperienced Workers\*

	Establishment			
Province	Factories—Shops Offices	Same for male workers per week During probationary period of 60 days in Summerside and 30 days in Charlottetown in restaurants: \$18, waitresses \$20, female cashiers (Summerside only)  Same		
Prince Edward Island	per hour Except for seasonal or casual workers, minimum rate becomes effective 60 days from date of hiring (men only) During probationary period of 30 days in laundries: 50¢ (women only)			
Nova Scotia	per hour Workers 17 and over, during probationary period of 350 hours: men 90¢, Zone 1A 80¢, Zone 1B 70¢, Zone II <sup>1</sup> women 65¢, Zone 1A 55¢, Zone 1B 45¢, Zone III			
New Brunswick	per hour During first 3 months of employment: 10 cents an hour less than the relevant minimum rate <sup>2</sup>			
Quebec	per hour Workers 18 and over, during first 60 working days: 75¢, Zone I 70¢, Zone II			
Ontario	per hour During first 4 months of employment: 10 cents an hour less than the relevant minimum rate <sup>2</sup> On piecework: 20 cents an hour less than the minimum rate for first 3 months; 10 cents less for second 3 months	For first month of employment: 10 cents an hour less than the relevant minimum rate <sup>2</sup>		

<sup>\*</sup>For description of zones, see pages 28-29. The Newfoundland and Saskatchewan orders make no

learners.

provision for lower rates for learners.

1 Unless the Minimum Wage Board gives express approval, not more than 25% of the total number of employees in an establishment may be paid inexperienced workers' rates. In a hotel, restaurant, motel or tourist resort from June 15 to September 15, however, up to 60% of the employees may be inexperienced.

2 Not more than 20% of the total number of employees in an establishment may be employed as

	Estab	Establishment			
Province	Factories—Shops	Hotels—Restaurants			
Manitoba	per hour Workers 18 and over, during first 3 months of employment: 15 cents an hour less than the relevant minimum rate, provided they do not receive less than 75 cents an hour; during second 3 months: 5 cents an hour less than the relevant minimum rate <sup>3</sup>	Same			
Alberta	per week During 2 four-week periods in garment industry: \$28, \$30, centres over 5,000 population \$24, \$26, rest of province (women only) <sup>4</sup>	_			
British Columbia	per hour During 3 one-month <sup>5</sup> periods: 85¢, 90¢, 95¢	Same			

<sup>§</sup> Minimum rates may also be set for learners for a training period in a permit issued by the Minister The training period may not exceed 6 months and the starting rate must be at least 75% of the minimum rate.
4 To pay inexperienced workers' rates, employer must obtain permit from Board. Not more than 25% of the workers employeed by an employer in the garment industry may be paid inexperienced workers' rates.
§ A month is defined as a period of 22 working shifts.

### 3. Overtime Rates

	Establishment		
Province	Factories — Shops — Offices Hotels — Restaurants		
Newfoundland	For hourly paid workers, 1½ times the minimum rate after 8 hours and for work on Sunday; for workers paid a fixed weekly or monthly wage, 1½ times the minimum rate after 48 hours <sup>1</sup>		
Prince Edward Island	1½ times the minimum rate after 48 or normal hours, if less, in restaurants in Charlottetown and Summerside and five-mile radius (women only)		
Nova Scotia	1½ times the minimum rate after 48 hours		
New Brunswick	1½ times the minimum rate after 48 hours²		

<sup>1</sup> The overtime provisions do not apply to shop employees governed by the Hours of Work Act, 1963 (see page 44).

<sup>2</sup> One and one-half times the minimum rate after 54 hours or less in the food processing industry and in sawmill operations.

	Establishment		
Province	Factories—Shops—Offices Hotels—Restaurants		
Quebec	1½ times the regular rate after 48 hours in factories, shops and offices; 1½ times the minimum rate after 54 hours in hotels and restaurants <sup>3</sup>		
Ontario			
Manitoba	1½ times the minimum rate after 8 and 44 hours (women) and after 48 hours (men) <sup>4</sup>		
Saskatchewan	1½ times the regular rate after 8 and 44 hours, but after 48 hours in shops and offices in centres with under 500 population, and after 48 hours in hotels and restaurants in centres other than cities		
Alberta	1½ times the regular rate after 9 and 44 hours		
British Columbia	1½ times the regular rate after 8 and 40 hours <sup>7</sup>		

<sup>&</sup>lt;sup>3</sup> Workers in hotels and restaurants who are paid on a yearly, monthly or weekly basis at least \$60 a week in Zone I and \$55 in Zone II, whether or not they work a full week, are not entitled to payment for overtime. For description of zones, see pages 28-29.

<sup>5</sup> Overtime payable after 9 and 44 hours in case of 5-day week.

<sup>6</sup> Provision for overtime in Saskatchewan is contained in Hours of Work Act and orders.

# **EQUAL PAY**

The Parliament of Canada enacted legislation in 1956, the Female Employees Equal Pay Act, which requires payment of equal remuneration for equal work as between the sexes in employment within federal labour jurisdiction.

Eight provinces — Alberta, British Columbia, Manitoba, New Brunswick, Nova Scotia, Ontario, Prince Edward Island and Saskatchewan — also have equal pay laws. The Alberta legislation forms Part VI of the Alberta Labour Act. In Ontario and Nova Scotia, equal pay, fair employment practices and fair accommodation practices laws have been combined in one statute (the Ontario Human Rights Code and the Nova Scotia Human Rights Act). The Quebec fair employment practices law (an Act respecting discrimination in employment) forbids discrimination in employment on the basis of sex, thus prohibiting, *inter alia*, discrimination in rates of pay solely on grounds of sex (see page 60).

The British Columbia, New Brunswick, Nova Scotia, Ontario and Prince Edward Island Acts prohibit an employer from paying a female

<sup>4</sup> Applies only to employment which is not within the scope of Part III of the Employment Standards Act (hours of work legislation). The latter applies to the major industries in the chief industrial areas of the province (see page 43).

<sup>7</sup> Where the Board approves an agreement under which hours limits may be exceeded, provided the weekly average over a specified period does not exceed 44 hours, the overtime rate must be paid after an average of 40 hours in a week.

employee at a rate of pay less than the rate paid to a male employee for the same work done in the same establishment. The Saskatchewan Act contains a similar prohibition but refers to work of comparable character done in the same establishment.

The federal, Manitoba and Alberta statutes are alike in referring to identical or substantially identical work but the Manitoba Act differs from the other Acts in that it forbids discrimination against either sex in the payment of wage rates. Under the Manitoba Act, an employer is forbidden to pay to the employees of one sex wages on a scale different from that on which wages are paid to employees of the other sex in the same establishment, if the work required of, and done by, employees of each sex is identical or substantially identical. The federal and Alberta Acts forbid an employer to employ a female employee for any work at a lesser rate of pay than the rate at which he employs a male employee for identical or substantially identical work.

By way of clarification, the federal and Manitoba Acts state that the work of a male and a female employee is to be deemed identical or substantially identical if the job, duties or services the employees are called upon to perform are identical or substantially identical (in Manitoba, "identical or substantially identical in kind or quality and substantially equal in amount").

All the Acts make it clear that a difference in rates of pay based on a factor other than sex does not constitute failure to comply with their requirements. The federal and Manitoba Acts list a number of these factors, stating that a difference in rates of pay of male and female employees based on length of service or seniority, location or geographical area of employment (and, in Manitoba, performance or capacity), or any other factor other than sex considered by a referee or court to justify payment of different rates is not considered to be in contravention of the law.

"Establishment," as used in the substantive provision of the provincial Acts, except that of Alberta, is defined as a place of business or the place where an undertaking is carried on.

The Manitoba, New Brunswick, Ontario and Saskatchewan Acts are applicable to provincial government employees. The federal Act covers Crown corporations but does not apply to the federal Civil Service. Rates of pay of classified civil servants are set by classification, according to the type of work performed, without any distinction based on sex.

Under all the Acts, enforcement begins with the filing of a written complaint by the person claiming to have been discriminated against. In

Manitoba, the employee must make a complaint within 30 days after receiving his or her first wages at an unlawful rate in order to have it dealt with under the Act.

A complaint is to be registered in the federal jurisdiction and in New Brunswick with the Minister of Labour; in British Columbia, Manitoba, Nova Scotia and Saskatchewan, with a designated officer of the Department of Labour (the director); in Alberta, with the Chairman of the Board of Industrial Relations; in Prince Edward Island, with the Labour Relations Board; and in Ontario, with the Ontario Human Rights Commission.

In all jurisdictions except Prince Edward Island, the legislation provides for an initial informal investigation into a complaint (under the federal Act, by a fair wage officer; in Ontario, by the Ontario Human Rights Commission; and in the other provinces, by an officer of the Department of Labour—in Manitoba, by an officer of the Department of Labour or any other person).

In New Brunswick, Nova Scotia, Ontario and Saskatchewan, if the person designated to make the inquiry is unable to settle the matter, a board or commission of one or more persons may be appointed. In Alberta and British Columbia, the complaint may be referred to an existing board, the Board of Industrial Relations. Under the federal and Manitoba Acts, the second stage of the procedure is the appointment of a referee, who may or may not be an officer of the Department of Labour.

The board, commission or referee is given full powers to conduct a formal inquiry. All the Acts provide that the parties to the complaint must be given an opportunity to present evidence and to make representations.

The recommendations of the board, commission or referee, as the case may be, may be put into effect by an order of the Minister of Labour, except under the federal and Alberta Acts. Under the federal Act, the referee, and under the Alberta Act, the Board of Industrial Relations, is empowered to issue an order. Compliance with the order is required.

Under the federal Act, the order of the referee may include a requirement to pay any wages owing to the employee as a result of the employer's failure to comply with the Act during a period of up to six months preceding the date of the complaint.

In Manitoba, an information may be laid against an employer who fails to comply with an order of the Minister, and the magistrate may order the employer to pay any wages found to be due to the employee.

The Prince Edward Island Act authorizes the Labour Relations Board to "inquire into the complaint and endeavour to effect a settlement

of the matters complained of." There is no provision for a Board order with which compliance is required.

Provision is made in all the Acts for prosecution in the courts as a last resort. Failure to comply with the Act or an order is made an offence punishable by a fine. In Alberta, the court, in addition to imposing a fine, must order the employer to pay any back wages owing to the employee, covering a period of up to six months before the beginning of the prosecution. Under the federal Act, the employer may also be made liable for payment of wages found to be due, covering a maximum period of six months.

In the federal jurisdiction and in Manitoba, employees bound by collective agreements are in certain circumstances not permitted to make a complaint under the Act. Under the federal Act, the employees excluded are those subject to an agreement which contains an equal pay provision in substantially the same terms as the Act and which sets out a grievance procedure for the settlement of disputes. In Manitoba, no complaint may be made against an employer bound by a collective agreement to which the Labour Relations Act or Part XVIII of the Public Schools Act applies.

Five of the Acts — the federal Act and those of Alberta, Manitoba, Nova Scotia and Prince Edward Island — make it an offence for an employer to dismiss or otherwise discriminate against an employee because he has made a complaint or given evidence under the Act.

# HOURS OF WORK

FEDERAL

Hours of work of employees in undertakings within federal labour jurisdiction are regulated by the Canada Labour (Standards) Code, Part I.

The Code sets a standard workday and workweek and requires payment of an overtime rate for work done beyond the hours specified. It also establishes a maximum workweek, overtime hours being restricted to 8 in a week, except in special circumstances.

In order to avoid dislocation consequent upon an immediate introduction of the new hours standards, the Code contains special and transitional provisions permitting deferment or suspension of Part I.

Under the Code, standard hours (the number of hours that may be worked at regular rates of pay) are limited to 8 in a day and 40 in a week. Hours in excess of 8 and 40 may be worked, however, provided one and one-half times the regular rate is paid, up to a maximum of 48 hours in a week.

In a week in which an employee is entitled to a holiday with pay (under Part IV of the Code) the overtime rate is to be paid after 32 hours, instead of 40. In calculating overtime for the week, no account is to be taken of any time worked on the holiday.

Since some types of employment may call for a more flexible arrangement of working hours, the Code permits the averaging of hours over a period of two or more weeks. Under a system of averaging, working hours may vary from day to day or from week to week so long as the total standard hours do not exceed 40 multiplied by the number of weeks in the averaging period. The overtime rate (one and one-half times the regular rate) must be paid at the end of the averaging period for all hours worked in excess of such standard hours.

The total number of hours that may be worked by an employee in an averaging period is the product of the number of weeks in the period multiplied by 48.

Averaging is permitted for any class of employees who have no regularly scheduled working hours or who have regular hours but the number of hours scheduled differs from time to time. On notification to the Department of Labour, an employer may select an averaging period of 13 weeks or less.

If an employer requires a longer period for averaging than 13 weeks in order to provide for a period in which fluctuations take place (e.g., where there are seasonal rush and slack periods during the year), he must obtain the approval of the Minister of Labour. The same conditions apply as to a period of 13 weeks or less. The period over which hours may be averaged may be as long as a full year.

An employer who has adopted an averaging plan is required to post clear information about the plan in places where it can readily be seen by the employees affected.

When an employee terminates his employment of his own accord during an averaging period, he is not entitled to overtime pay. If his employment is terminated by the employer, however, he must be paid overtime pay for any hours worked in excess of an average 40-hour week over the period he has worked.

Exceptions from the maximum workweek are permitted in certain circumstances. Work in excess of 48 hours in a week (or the maximum hours established in an averaging period) may be allowed under permit, when the Minister, having given due regard to the conditions of employment and the welfare of the employees, is satisfied that such exceptional conditions exist as to make the working of additional hours necessary.

A permit is issued for a definite period of no longer duration than the time the exceptional circumstances are expected to continue. The permit may specify either the total amount of excess overtime that may be worked in the period or the additional number of hours per day or per week that the employees may work. The number of employees engaged in such excess overtime and the extent of the overtime worked by each must be reported in writing to the Minister within 15 days after the overtime permit expires or within a time fixed in the permit.

Maximum weekly hours may also be exceeded to make up for the time lost due to an accident, breakdown in machinery or other emergency. The employer is required to report such emergency work within a specified time.

The operation of Part I may be deferred or suspended with respect to any undertaking or class of employees for a period of not more than 18 months by an order of the Minister, or, following an inquiry, for a longer period by an order of the Governor in Council, made on the recommendation of the Minister.\*

An order of the Minister may simply remove the obligation to comply with Part I pending further investigation or it may set hours of work standards to be observed for its duration. An order of the Governor in Council must lay down standards of working hours, and such standards may vary for different periods of time. The order may not be amended or revoked without the holding of a further inquiry.

### PROVINCIAL

### **General Hours of Work Laws**

Five provinces have Acts of general application regulating working hours (the Alberta Labour Act, Part I; the British Columbia Hours of Work Act; the Manitoba Employment Standards Act, Part III; the Ontario Hours of Work and Vacations with Pay Act; and the Saskatchewan Hours of Work Act). These Acts are of two types.

The Acts of Alberta, British Columbia and Ontario set a maximum number of hours per day and per week beyond which an employee must not work. Hours are limited in Alberta and British Columbia to 8 in a day and 44 in a week and in Ontario to 8 in a day and 48 in a week.

All three laws provide for exceptions in certain circumstances. Exceptions are authorized in orders or regulations of the administrative board or through the issuing of a permit. In both Alberta and British Columbia, the administrative board has authority not only to permit working hours

<sup>\*</sup>See footnote page 17.

to exceed statutory limits but also to fix the minimum wage payable for overtime. In both provinces the board has made special orders for a considerable number of industries, permitting variations from the daily and weekly hours specified in the Act or exempting workers entirely from hours limitations.

The regulations under the Ontario Act are of general application and limit overtime to 100 hours in each year for each employee. To work such overtime, however, authorization must be obtained from the administrative board. Engineers, watchmen, firemen, shippers and other persons engaged in non-productive work may, with board approval, work 12 hours overtime in each week. Overtime work of young persons under 18 is limited to 6 hours in a week.

The Manitoba and Saskatchewan Acts set standard hours as opposed to maximum hours. They do not limit the hours which may be worked in a day or in a week but require the payment of time and one-half the regular rate after a specified number of daily or weekly hours. To prevent the working of excessively long hours, the Saskatchewan Legislature amended its law in 1958, empowering the Lieutenant-Governor in Council to limit daily hours in any occupation to 12, except in special circumstances or when permission to work longer hours has been obtained from the Minister of Labour. Only one such regulation has been made, setting a daily limit of 12 hours for highway construction and maintenance.

The Manitoba law, which applies only to the chief industrial areas of the province, requires payment of the overtime rate (time and one-half) after 8 and 48 hours (44 for women).

The Saskatchewan Act requires the payment of the overtime rate after 8 and 44 hours.

The Manitoba and Saskatchewan laws also provide for exceptions. The Manitoba law permits working hours to be varied in certain circumstances without payment of the overtime rate.

In Saskatchewan, it has been necessary to provide for some relaxation of the provisions of the Act, and regulations permit a 48-hour week to be worked in workplaces, other than factories, in the smaller centres before overtime rates apply. Other regulations permit hours to be averaged over a specified period, thus allowing some variation from week to week. Certain classes of employees have been entirely exempted from the Act, with the result that these classes have no entitlement to overtime pay.

Under all the Acts, there is provision for working 9 or more hours in a day in order to establish a 5- or  $5\frac{1}{2}$ -day week, so long as weekly hours are not exceeded. There is also provision, except in Saskatchewan, for hours to be exceeded in emergencies.

Maximum hours fixed under provincial hours of work laws and the application of each Act in general terms are set out below.

PROVINCE	DAILY AND WEEKLY LIMITS	APPLICATION  All employment except farm labour and domestic service.  Exceptions allowed for some industries (e.g., trucking, taxicab, lumbering, highway and pipeline construction).		
Alta.	8, 44			
B.C.	8, 44	Applies to industries in  Schedule, including mining catering manufacturing elevator operators construction hotel clerks barbering truck drivers mercantile bus operators baking Exceptions allowed for some industries (e.g., trucking,		
Ont.	8, 48	logging, fruit and vegetable canning, bus operators).  Industrial undertakings.  Funeral directing, grain elevators, commercial fishing, stevedoring and a few other		
Man.	Limits of 8, 48 (men) and 8, 44 (women) apply unless time and one-half the regular rate is paid in chief industrial areas of province.	occupations excluded.  Applies to industries in Schedule, including mining baking manufacturing milk processing barbering and distribu- hairdressing tion offices catering mercantile road transport insurance elevator operators		
Sask.	Limits of 8, 44 (8, 48, except for factories, in smaller centres) apply unless time and one-half the regular rate is paid.	Most employment. Farm workers, domestic servants in private homes, janitors in residential buildings, logging, fishing and fish processing, road construction excluded. Exceptions allowed for some industries (e.g., oil truck drivers, newspaper staff, pipeline construction).		

# **Other Legislation Restricting Hours**

Apart from general hours of work laws, other statutes regulate working hours to some extent. Schedules under industrial standards legislation

in six provinces, and decrees under the Quebec Collective Agreement Act regulate hours in construction and other industries. Schedules and decrees apply to designated zones; a number apply throughout the province. Generally speaking, standard weekly hours for the construction trades range from 40 to 48, but 50-, 54- and 55-hour limits are in effect in some areas of Quebec. A 40-hour week is the usual standard in the larger centres. In another industry regulated by schedules and decrees in Ontario and Quebec, the manufacture of men's and ladies' clothing, standard weekly hours are usually 37½ or 40.

In Manitoba, maximum hours which may be worked at regular rates are set under the Construction Industry Wages Act, which applies to both private and public construction work. At the present time a 40- or 42½-hour week is in effect for most classifications of construction work in the Greater Winnipeg area, and a 48-hour week in the rest of the province. In the heavy construction industry, the maximum hours of work payable at regular rates are 48 in Metropolitan Winnipeg and 60 elsewhere in the province.

Mining legislation in New Brunswick and Nova Scotia, which sets a maximum 8-hour day for underground work in mines, provides the only statutory regulation of hours of work of miners in those provinces; hours of work Acts apply to mining in other provinces.

Working hours of women and young persons are restricted by the New Brunswick Minimum Employment Standards Act and by factory legislation in two other provinces. Under the New Brunswick Minimum Employment Standards Act, which is applicable to any place of employment other than a private home or a farm, hours of women and boys under 18 years are limited to 9 in a day and 48 in a week, unless special permission to work longer hours is obtained from the Minister of Labour. Quebec factory law restricts hours of women and boys under 18 to 10 in a day and 55 in a week in factories and to 60 hours in a week in commercial establishments in towns with more than 10,000 people. In Saskatchewan, women and boys under 18 employed in factories are prohibited from working more than 48 hours in a week.

In Newfoundland, the Hours of Work Act, 1963, limits working hours of shop employees anywhere in the province to 8 in a day and 40 in a week, unless one and one-half times the regular rate is paid.

Under fair wage legislation in Ontario and British Columbia, workers employed on projects undertaken under contract with the provincial Government may not work more than 8 hours in a day or 44 hours in a week, except in special circumstances. Under similar legislation in New

Brunswick, there is no daily limit on working hours but weekly hours may not exceed 44.

In all provinces except Ontario and Saskatchewan, there is also some indirect regulation of hours by virtue of provisions in minimum wage orders requiring the payment of an overtime rate after a specified number of hours of work.

A minimum wage order of considerable significance with regard to working hours because of its wide coverage is General Minimum Wage Order 4 in Quebec. Order 4 is a blanket order applying to all employees in the province except those covered by decrees, workers governed by special minimum wage orders, farm workers, domestic servants, workers whose hours cannot be controlled and a few other minor groups. The minimum rates set by Order 4 apply to a "normal workweek" of 48 hours, after which an overtime rate of one and one-half times the regular rate must be paid.

The minimum wage regulations in Manitoba are also of some importance in the regulation of working hours because of their application in those parts of the province in which the hours provisions of the Employment Standards Act do not apply. These regulations require payment of time and one-half the minimum rate after standard hours of work (48 in a week for men and 44 for women). They also limit the number of hours of overtime a woman may work to 3 in a day. 12 in a week and 24 in a month.

In British Columbia, in an increasing number of minimum wage orders, payment of time and one-half the regular rate is required after 40 hours in a week. The 40-hour standard workweek, after which the overtime rate is to be paid, is now in effect in factories, shops, offices, hotels and catering, laundries, fish processing, construction, the logging, sawmill, woodworking and Christmas-tree industries, and in a considerable number of other employments.

In Saskatchewan, the Minimum Wage Board has no authority to fix overtime rates. All overtime pay requirements are laid down in the Hours of Work Act and orders under it.

Overtime rates fixed under provincial minimum wage orders are shown on pages 35-36.

# WEEKLY REST-DAY

The Canada Labour (Standards) Code (Section 7) provides that employees must be given at least one full day of rest in the week, on Sunday wherever possible.

Two exceptions from this general rule are provided for in the regulations. A weekly rest-day does not need to be granted where working hours are averaged over a specified period.

Where working hours in excess of 48 in a week are allowed under a permit from the Minister of Labour, the Minister may specify in the permit that a weekly rest need not be scheduled, as required by the Code, and may prescribe alternative periods of rest.

Nine provinces — Alberta, British Columbia, Manitoba, Newfoundland, New Brunswick, Nova Scotia, Ontario, Quebec and Saskatchewan—provide for a weekly rest-day but the provisions vary in scope.

The Alberta Labour Act requires all employed persons except farm workers and domestic servants to be given a day of rest immediately following each period of not more than six consecutive days of work, unless the Board of Industrial Relations orders that the hours of rest be allowed in two periods or that a longer period than 24 hours be granted. The Act enables the Board to make special provision for days of rest in continuous industries and permits a consecutive rest period every four weeks or in relation to some other work period which the Board may deem proper. Under this authority the Board has made special provision for accumulated days of rest in the highway construction, geophysical exploration, land surveying, oil well drilling, oil well service and pipeline construction industries and for cooks, night watchmen, etc., in lumber camps.

Orders under the British Columbia Minimum Wage Acts provide for a rest-period of 32 hours weekly for workers in factories, shops, offices, hotels and catering, laundries, hospitals, the logging, sawmill, woodworking and Christmas-tree industries, shipbuilding, public places of amusement, for first aid attendants, for elevator operators, for men in undertaking establishments, for janitors, for patrolmen, for taxicab drivers and for bicycle-riders and foot-messengers employed exclusively on delivery. Different arrangements may be made on application of the employer and employees concerned, if the Board approves. An order governing employees in resort hotels in unorganized territory during the summer season provides for a weekly rest of 24 hours.

In Manitoba, a weekly day of rest, if possible Sunday, must be granted to employees in mining, manufacturing, shops, offices, catering, barbering and hairdressing, the insurance business, the baking industry, the transport of goods by road, the processing and distribution of milk and its products and to elevator operators and hotel clerks. Exempted are watchmen, janitors and firemen living in the building in which they are employed; persons not usually employed more than five hours in a day;

managers and supervisory employees; repair workers in emergencies; and persons employed for not more than three hours on a weekly rest-day merely for the purpose of looking after horses as part of their usual duty. The Minister of Labour is given discretion to exempt a particular undertaking from the application of weekly rest provisions for a fixed period or indefinitely. Where a plant is exempted, each employee must be given an additional holiday without pay for each weekly day of rest to which he would have been entitled except for the permit of exemption, and the holidays may be accumulated.

In Newfoundland, the Hours of Work Act, 1963, which applies to shops throughout the province, requires shop assistants to be given a day off each week in addition to Sunday, except in the weeks in which 8 specified holidays occur. In the weeks in which 5 other specified holidays occur, they must be given a day off in addition to Sunday and the holiday.

The New Brunswick Minimum Employment Standards Act requires employers to give their employees a weekly rest of at least 24 consecutive hours, to be taken if possible on Sunday. Where a weekly rest is impracticable, the Minister of Labour may permit rest periods to accumulate and to be taken later, either part at a time or all together. The only employees not covered are farm workers, employees required to cope with an emergency and part-time workers who are not usually employed more than five hours in a day. Certain groups of employees may be designated by the Lieutenant-Governor in Council as being outside the scope of the Act.

In Nova Scotia, every employer in mining, manufacturing and construction is required to grant his employees a weekly rest of at least 24 hours. Wherever possible, the period of rest must be on Sunday and must be granted simultaneously to the whole of the staff of each undertaking.

In Ontario, in cities of 10,000 or more people, workers in hotels and restaurants must be allowed a weekly rest-day, Sunday if possible. Watchmen, janitors, foremen, and those employed for five hours or less in a day are exempted.

In Quebec, Minimum Wage Order 4, applying generally to all industries within the scope of the Act not covered by special orders, provides for a weekly rest of at least 24 consecutive hours or two periods of 18 consecutive hours each for the employees covered by its provisions. Farm workers, domestic servants and employees covered by decrees under the Collective Agreement Act are the only workers not within the scope of the Minimum Wage Act. Four special minimum wage orders contain the same provision as Order 4, excluding only a few classes of workers in forest operations, caretakers provided with free lodgings in hotels, restaurants and hospitals, and employees of real estate undertakings. Under the

Quebec Weekly Day of Rest Act, persons employed in hotels, restaurants or clubs in places of at least 3,000 population must have 24 consecutive hours rest in a week. In the Quebec district, the inspector may permit two periods of 18 consecutive hours each instead of one 24-hour period. Where there is only one cook, the 24-hour rest may be replaced by two 12-hour periods.

The Saskatchewan statute provides for a weekly rest of at least 24 hours, wherever possible on Sunday, for the employees of any employer covered by an order of the Minimum Wage Board. (Only agriculture, domestic service and a few other occupations are not covered by minimum wage orders.) Exempted are managers, employees not usually working for more than five hours in a day, and repair men in emergencies. The Minister of Labour may exempt particular employers for not more than one year. Any specified class of employers may be excluded by Order in Council, subject to such conditions as may be prescribed.

# ANNUAL VACATIONS WITH PAY

Annual vacations with pay have been provided for by law in the industries subject to federal labour jurisdiction since 1958. The first federal law, the Annual Vacations Act, required employers within its scope to grant their employees paid vacations of one week after one year of employment and two weeks after two years of service. This Act was replaced by Part III of the Canada Labour (Standards) Code, which provides for a vacation with pay of at least two weeks after every completed year of employment. Vacation pay is 4 percent of wages for the year in which employees establish their claim to a vacation.

A year of employment, under the federal law, must be continuous with one employer, and may be a 12-month period commencing with the day the employee began to work for the employer or any subsequent anniversary of that date, or it may be a calendar year or another year approved by the Minister of Labour.

Of the ten provinces, all except Newfoundland and Prince Edward Island have annual vacation laws. The provisions regarding annual vacations with pay are contained in the Alberta Labour Act and in an order under it; in the Ontario Hours of Work and Vacations with Pay Act and regulations; and in Quebec Minimum Wage Orders 3, 7 and 39\*. Vaca-

<sup>\*</sup>The legislation described in this section is Minimum Wage Order 3. Order 39 of the Minimum Wage Commission governing forest operations provides that every employee must be given vacation pay equal to 2 per cent of earnings on termination of employment or, if employment has been continuous for the previous 12 months, during the month of May of each year. Order 7 governing the shoe industry requires every employer to grant his employees two consecutive weeks of vacation, with vacation pay at 4 per cent of wages, every year. Except for office employees, watchmen and instock shippers, the vacation period must be the second and third weeks of July.

tion with pay provisions are also contained in most decrees under the Quebec Collective Agreement Act\*. In the other provinces annual vacations with pay are provided for in separate statutes.

The Canada Labour (Standards) Code applies to industries within federal jurisdiction and the only employees excluded are those who are managers or superintendents or who exercise management functions, and members of the medical, dental, architectural, engineering and legal professions.

The provincial laws govern employees in employment within the jurisdiction of the province, with the exception of the classes of employees noted below.

Farm workers are excluded in all provinces. In addition, British Columbia excludes persons employed in horticulture; Ontario, in growing flowers, fruits or vegetables; Manitoba and Saskatchewan, in ranching and market gardening. Domestic servants are exempted in all provinces but Manitoba and Saskatchewan. Professional workers are excluded in British Columbia and Ontario; employees of municipal and school corporations in Quebec; and members of family undertakings in Saskatchewan. Salesmen are excluded in Alberta, Ontario and Quebec but in Quebec the exclusion is limited to those with less than three months service and those who work for two or more employers at the same time. Part-time workers employed four hours or less in a day or 24 hours or less in a week are not covered in New Brunswick; those working three hours or less in a day are excluded in Quebec; and those employed for eight hours or less in a week are exempted from the Alberta order.

Also excepted, in addition to the groups already mentioned, are workers employed in lumbering and commercial fishing in Nova Scotia, persons engaged in funeral directing and embalming in Ontario, and apartment house janitors, caretakers provided with free lodgings and home-workers in Quebec. The large group of workers governed by decrees under the Collective Agreement Act are also outside the scope of the Quebec vacation order (see footnote). Workers governed by a collective agreement in British Columbia are exempted from the Act if the Minister of Labour approves the vacation provisions of the agreement.

Under the Canada Labour (Standards) Code, as indicated above,

<sup>\*</sup>Provisions for an annual vacation with pay or pay in lieu of a vacation vary in the approximately 100 decrees in effect under the Collective Agreement Act and are not dealt with in this bulletin. The Department of Labour or Minimum Wage Commission has no jurisdiction with respect to the administration and enforcement of the decrees, which are under the supervision of the parity committee concerned.

an employee is entitled to two weeks of vacation with pay after a year's service. In New Brunswick, Nova Scotia, Ontario and Quebec, the vacation with pay to which a worker is entitled under the law is one week after a year of employment; in Alberta, British Columbia and Manitoba, it is two weeks after a year of employment. The Saskatchewan Act provides for an annual paid vacation of two weeks after each of the first four years of service and of three weeks after the fifth year and each year thereafter. The period of five years of employment with the same employer necessary for an employee to qualify for a three-week vacation may be continuous or may be made up of "accumulated" years, provided that no break in employment exceeds 6 months (182 days). The Saskatchewan Act provides also that a system of cumulative vacations may be established by regulations, under which an employee may, by agreement with his employer and with the approval of the Minister, postpone one week of his vacation each year for a period not exceeding four years.

The length of the vacation period and the vacation pay requirements in the various jurisdictions are shown in the table below.

Province	Length of Annual Vacation	Vacation Pay		
Federal	2 weeks	4% of annual earnings		
Nova Scotia	1 week	2% of annual earnings		
New Brunswick	1 week	2% of annual earnings		
Quebec	1 week	Regular pay if paid by the week or longer period; otherwise 2% of annual earnings		
Ontario	1 week	2% of annual earnings		
Manitoba	2 weeks	Regular pay		
Saskatchewan  2 weeks; 3 weeks after 5 years service		1/26 of annual earnings in first four years; 3/52 of annual earnings after fifth year		
Alberta	2 weeks	Regular pay		
British Columbia	2 weeks	4% of annual earnings		

In Quebec, if a worker has worked less than a year, he is entitled to a half-day of vacation for each calendar month of employment; in Saskatchewan, a worker with less than a year's service with his employer may be given one day of vacation for each month.

Several of the laws specify the working time constituting a year of employment. In British Columbia and New Brunswick, a year's service consists of not less than 225 working days (in New Brunswick, working days or shifts). In Manitoba, an employee is held to have completed a year's service if he has worked not less than 95 per cent of the regular working hours during a continuous 12-month period. In Alberta and Nova Scotia, the employee must have worked 90 per cent or more of the working time during the year (of the regular working days in the establishment in Alberta and of regular working hours in Nova Scotia).

Where a worker has worked less than the prescribed working time for a year's continuous service and continues to work for the same employer, he is entitled to an annual vacation on a pro rata basis in Alberta, and to accrued vacation pay for the period worked during the year in British Columbia, New Brunswick and Nova Scotia (at the rate of 4 per cent of earnings in British Columbia and at the rate of 2 per cent in New Brunswick and Nova Scotia). The vacation pay is payable in New Brunswick not later than the next regular pay period after the end of the vacation pay year, and in the other two provinces within a month after the anniversary date of the workman's employment. A worker in the construction industry in Ontario whose employment with his employer extends beyond June 30 (the date fixed for cashing of stamps) must be given vacation stamps on that date equal in value to 2 per cent of his earnings during the preceding period of employment.

The employer may determine the time when each of his employees may take the annual vacation to which he is entitled, within certain limits laid down by law. The vacation must be given in New Brunswick not later than 4 months after June 30; in Saskatchewan within 10 months, and in the federal jurisdiction, British Columbia, Manitoba, Nova Scotia and Ontario, not later than 10 months, after the date on which the employee becomes entitled to a vacation; in Quebec, within 12 months after May 1; and in Alberta, not later than 12 months after the date of entitlement.

An employer in a federal undertaking is required to pay his employees their vacation pay at least one day before the beginning of the vacation, except in cases where it is the custom of the establishment to pay vacation pay on the regular pay day during or immediately following an employee's vacation. Most of the provincial laws also require vacation pay to be paid at least one day before the vacation begins. The Quebec order simply states that vacation pay is to be paid before the employee's departure on vacation. In Saskatchewan, an employer must pay an

employee his vacation pay during the 14 days immediately preceding the beginning of the vacation.

The Canada Labour (Standards) Code and four of the provincial laws stipulate that an employee's annual vacation is to be extended by one day in lieu of a public holiday that occurs during the vacation. (In Manitoba and Saskatchewan, a holiday is defined as a day for which he is entitled to be paid wages without being present at work.) The federal and Saskatchewan laws provide further that for the extra day the employee is to be paid the wages to which he is entitled for the holiday.

If employment is terminated during a working year, the worker is entitled, under the federal law and in Alberta, British Columbia, New Brunswick, Nova Scotia, Quebec and Saskatchewan, to vacation pay for the period of his employment. In Ontario, a worker who ceases to be employed before working a full year is entitled to vacation pay credits in the form of stamps.

A number of the laws provide, however, that a worker must have completed a minimum period of service in order to be entitled to vacation pay on termination of employment. Under the federal Act, an employee must have been continuously employed by the employer for a period of 30 days or more in order to be eligible for vacation pay. In Nova Scotia, the minimum period of service specified is three months. In Ontario, an employee who leaves his employment of his own accord must have been employed for at least three months in order to qualify for vacation credit; where, however, the employment is terminated by the employer, the employee must be given vacation credit for whatever time he has been employed.

Payment of vacation pay on termination of employment is made at the rate of 4 per cent of earnings under the federal Act and in Alberta and British Columbia (in Alberta, 4 per cent of regular pay); 1/26 or 3/52 of earnings, depending on the year of employment, in Saskatchewan; and 2 per cent of earnings in the other provinces.

In Nova Scotia, a stamp system is used for the payment of vacation pay in the construction industry, and, under the terms of the legislation, could be put into effect in other industries. In Ontario, as already indicated, the stamp system is used in any industry under the Act if employment is terminated during a working year.

Under the vacation stamp system, the employer is required to affix vacation with pay stamps to the worker's stamp book when the employment ends. In Ontario, stamps must be affixed within 10 days after the worker presents his book; in Nova Scotia, the employer must furnish the

worker with a stamp book within 10 days after his employment is terminated and affix to the book the requisite amount of stamps. In both provinces stamps are equivalent to 2 per cent of the worker's earnings.

Stamps may be exchanged for their cash value at a savings bank at any time after the anniversary date of the worker's employment in Nova Scotia, and after June 30 in each year in Ontario.

In Manitoba, an accumulated credit system is in effect for transitory employees in the construction industry in Greater Winnipeg. The system provides for regular deposit by employers with the Department of Labour of vacation wages owing to employees, and the disbursement of these wages annually to the employee by cheque.

An employer is required to make payment of vacation pay credits (4 per cent of the wages earned in the pay period) to the Minister of Labour within five days after each regular pay day or within such other times as may be prescribed. Upon request, the Minister may authorize the remittance of vacation pay credits within 15 days after the end of the month in which wages were earned.

With the remittance, the employer must furnish specified information for departmental records, including the name and address of the employer, the name of each employee, his unemployment insurance number or the departmental number assigned to him, amount of wages exclusive of overtime earned during the pay period, and vacation pay credits for the period. The employer is also required to give written notice to the employee of the amount of vacation pay credited to his account. Vacation moneys are deposited in a special division of the Consolidated Fund.

Payment of vacation pay to the employee is made by cheque after the first day of July in each year. The cheque, representing the accumulated vacation pay credits of the employee, less a charge for administrative costs, is sent to the employer reporting a vacation pay credit for the employee for the last pay period in the month of June.

An unemployed construction worker in the Greater Winnipeg area who is registered with the National Employment Service but has not been directed to a job and who has exhausted his unemployment insurance benefits may obtain his vacation pay at any time after November 30 in any year.

Minimum wage orders in Prince Edward Island governing women workers in restaurants in Charlottetown and Summerside and in laundries throughout the province require these workers to be granted a week's vacation with full pay after a year of continuous employment and a twoweek vacation after two years of service.

# **PUBLIC HOLIDAYS**

FEDERAL

Under the Canada Labour (Standards) Code, Part IV, eight public holidays in a year are to be observed as paid holidays.

An employee employed in an industry to which the Code applies is entitled to a holiday with pay on each of the following general holidays: New Year's Day, Good Friday, Victoria Day, Dominion Day, Labour Day, Thanksgiving Day, Remembrance Day and Christmas Day. The Code provides also that, under certain conditions, an alternative holiday may be substituted for any of the eight holidays specified.

Should a holiday occur on a day on which an employee does not normally work, he must be granted a day off with pay in lieu of the holiday, either at a time convenient to him and his employer or by the addition of a day to his annual vacation.

If Christmas, New Year's Day or Dominion Day falls on a Saturday or Sunday that is a non-working day for an employee, he must be given a holiday with pay on the working day immediately before or after the general holiday. These provisions regarding alternative days off do not apply, however, to employees covered by a collective agreement that entitles them to at least eight paid holidays a year.

The Code lays down the general principle that an employee in a federal undertaking who does not work on a holiday is entitled to his regular pay for the day. If he is paid by the week or month, his wages must not be reduced by reason of his not working on a holiday. If he is paid on any other basis, he must receive the equivalent of a normal day's pay.

An employee in a federal undertaking who is required to work on a general holiday (other than one employed in a "continuous operation") is entitled to his regular wages for the day and, in addition, to time and one-half his regular rate for all time worked. In effect, he is paid two and one-half times his usual rate.

An employee employed in a "continuous operation" (defined to include employment concerned with the operation of trains, planes, ships, trucks and other vehicles, telephone, radio, television and telegraph services, or any other service normally carried on without regard to Sundays or holidays) *either* must be paid his regular wages for the day, plus time and one-half the regular rate for all time worked *or* must be granted a

holiday with pay at some other time, either a day added to his annual vacation or another day convenient to him and his employer.

There are some situations in which an employee is not entitled to holiday pay. An employee is not entitled to pay for a general holiday that occurs in his first 30 days of employment with an employer, but if he is required to work on a holiday he must be paid time and one-half his regular rate. If he is employed in a continuous operation, he may be paid at his regular rate for work done on a holiday.

A further exception is that an employee is not entitled to pay for a general holiday on which he does not work if he is not entitled to wages for at least 15 days during the 30 calendar days immediately preceding the holiday.

An employee in a continuous operation is not entitled to pay for a general holiday if he did not report for work in response to a call from the employer.

### PROVINCIAL

Four provinces — Manitoba, Saskatchewan, Alberta and Nova Scotia — have enacted legislation of general application dealing with public holidays.

### Saskatchewan

In Saskatchewan, minimum wage orders require employees who do not work on any of eight public holidays to be paid their regular pay. The eight holidays are New Year's Day, Good Friday, Victoria Day, Dominion Day, Labour Day, Thanksgiving Day, Remembrance Day and Christmas Day.

If required to work on a holiday, employees in almost all workplaces must receive, in addition to their regular pay for the holiday, time and one-half the regular rate for every hour or part of an hour worked, in effect, two and one-half times their regular pay.

A major exception to the above rule is that workers in hotels, restaurants, hospitals, nursing homes and educational institutions who are required to work on a holiday must be paid, in addition to their regular pay, wages at the regular rate, or they may be granted equivalent time off at regular rates within four weeks.

When Christmas or New Year's Day falls on Sunday, the requirements set out above apply to the following Monday. They also apply when the Monday following Remembrance Day is declared a holiday. By agreement between an employer and a trade union representing a majority of the employees in an appropriate bargaining unit, another

working day may be substituted for any of the eight listed holidays. Where workers are not represented by a trade union, the Minister of Labour may by order permit a similar substitution, if he is satisfied that the employer and a majority of the employees are in favour of the change.

Hourly rated workers in the construction industry who do not work on any of the eight listed holidays must be given holiday pay in a lump sum in an amount equal to 3 per cent of their gross wages for the calendar year, exclusive of overtime. Payment must be made on December 31 or on termination of employment, whichever occurs first.

Workers who work on the holidays are also entitled to the lump sum payment, and must be paid, in addition, wages at the rate of time and one-half their regular rate for all time worked, payable in the pay period in which they are earned.

Construction workers who are represented by a trade union have an option as to payment for public holidays not worked. Where a majority of the employees in an appropriate bargaining unit are represented by a trade union, the union and the employer may, by agreement in writing, elect that the workers be paid regular wages for the holidays under the terms of the general order, instead of a lump sum payment.

### Manitoba

The Manitoba provisions, which are contained in the Employment Standards Act, prohibit work on specified public holidays unless an overtime rate is paid.

In all employment except farming, subject to the exceptions noted below, workers are entitled to time and one-half their regular rate if required to work on seven "general holidays" — New Year's Day, Good Friday, Victoria Day, Dominion Day, Labour Day, Thanksgiving Day and Christmas Day.

For workers employed in a continuously operating plant, a seasonal industry, a place of amusement, a gasoline service station, a hospital, a hotel or a restaurant, or in domestic service, compensatory time off with pay may be substituted, in accordance with custom or agreement. Domestic servants may be granted two half-days off in lieu of a holiday. The compensatory time off must be given within 30 days of the holiday, unless another date is fixed at the request of the employee.

A special Act in Manitoba deals with the observance of Remembrance Day. Except in farming and certain essential services, work may not be performed except by permit from the Minister of Labour. Overtime provisions are not applicable on Remembrance Day. Any employee, other than a watchman, furnace tender or janitor, who is required to work and

who is paid at his regular rate of pay must be granted equivalent compensatory time off, without loss of pay, within 30 days.

### Alberta

In Alberta, a general holiday order and one governing the construction industry were issued in 1965.

The general order requires employers to give their employees five paid holidays a year — New Year's Day, Good Friday, Dominion Day, Labour Day and Christmas Day.

The rule is that, if one of the five "general holidays" falls on a regular working day for the employee and he does not work on that day, he is entitled to his regular wages for the day.

If the employee is hired by the week or month, his wages must not be reduced by reason of his not working on the holiday. If he is paid on a daily or hourly basis, he must be paid at least the equivalent of the wages he would have earned for his normal hours of work. If his wages are calculated on other than an hourly, daily, weekly or monthly basis, he must receive the equivalent of his average daily earnings, exclusive of overtime, for the four weeks he worked immediately preceding the week in which the holiday occurred.

Where an employee is required to work on a general holiday, he must be paid his regular pay for the day and, in addition, wages at his regular rate for all time worked, or he must be given a holiday with pay at some other time not later than his next annual vacation or on termination of employment.

An employee is not entitled to a holiday with pay if he has not worked for his employer for at least 30 days in the preceding 12 months; or if he does not work on the holiday when he has been required or scheduled to do so; or if he is absent without the employer's consent on either of the working days immediately preceding or following the holiday. If such an employee works on a general holiday, he must be paid at least his normal wages for all time worked.

Construction workers in Alberta, with the exception of office staff, must be given holiday pay in a lump sum in lieu of being given a holiday with pay on each of the five general holidays.

An employer in any branch of the construction industry is required to pay each of his employees a sum equal to 2 per cent of his regular pay for the period of his employment or the period since he was last given his annual vacation, whichever is shorter. Pay in lieu of holidays must be given at least one day before the beginning of the employee's annual vacation or on termination of his employment.

### Nova Scotia

In Nova Scotia, the general minimum wage order issued in 1965 provides that, if an employee is required to work on a holiday which is not a regular working day for that employee, the employer must either pay him at the rate of time and one-half the minimum rate, or grant him time off equivalent to one and one-half hours for every hour worked on the holiday. The same conditions are laid down for workers in road building and heavy construction. "Holiday" is not defined in the orders but as defined in the provincial Interpretation Act covers nine holidays.

Employees in a motel, hotel, restaurant, tourist resort or hospital may be paid the regular straight-time rate for work done on a holiday.

# Other Legislation Dealing with Holidays

Provisions in minimum wage orders in Prince Edward Island and Manitoba deal with the question of pay for public holidays to the extent of prohibiting deductions from the minimum wage for time not worked on a holiday.

The Prince Edward Island minimum wage orders applying to women workers in restaurants in Charlottetown and Summerside and a five-mile radius of each and in laundries throughout the province prohibit any deduction from the minimum wage for time not worked because of public holidays, if an employee has worked all the scheduled working days in the week during which the holiday occurs, and where a holiday falls on Monday, if she worked the last scheduled working day immediately before the holiday. They provide, in addition, that a worker who is required to work on a public holiday must be granted a day off without deduction within 14 days.

In Manitoba, both men and women workers are protected against a reduction in the minimum wage for time not worked on a general holiday (as listed above) which falls on a regular working day. Where an employee does not work on a holiday but does work the regularly scheduled hours on all the other working days in the week, it is to be presumed, for the purpose of determining the minimum amount of wages to be paid to the employee for that week, that he worked regular hours on the holiday. An employee does not lose the benefits of this provision through being absent on either the day before or the day after the holiday because of established illness or with the employer's consent.

The Factories Act of British Columbia makes it mandatory for factories, with the exception of certain continuous industries, to close on specified public holidays unless the inspector gives permission for employment, but it does not deal with the question of pay for the holidays. The establishments for which a permit is not required are those engaged in the production of light, heat or power, railway and street railway repair shops, metallurgical works, bakeshops in a municipality, milk processing and distributing plants, oil refineries, factories manufacturing cement, glass or chemicals, and laundries operated in conjunction with hospitals.

Public holidays, under the Factories Act, include Christmas, New Year's Day, Victoria Day, Dominion Day, Labour Day, Remembrance Day, any day declared to be a public holiday by proclamation, and, at the option of the employer, either Good Friday or Easter Monday. Boxing Day (December 26) and Thanksgiving Day are proclaimed each year as holidays under the Factories Act.

Under the Municipal Act, shops in all municipalities in British Columbia must be closed on the holidays listed above, including both good Friday and Easter Monday, and on Boxing Day, the Queen's Birthday and Thanksgiving Day. There is also legislation in Newfoundland requiring shops to be closed on 12 specified public holidays and on one additional holiday fixed by the municipality.

Provisions prohibiting work on specified public holidays except with permit, stipulating that certain holidays must be observed as paid holidays, or requiring the payment of an overtime rate for work done on specified holidays are regular features of the decrees under the Quebec Collective Agreement Act and of industrial standards schedules in Alberta, Newfoundland, New Brunswick, Nova Scotia, Ontario and Saskatchewan. These provisions, while regulating a considerable portion of industry, particularly in Quebec, apply only to certain trades and areas in the province concerned. They are not dealt with in this bulletin.

# FAIR EMPLOYMENT PRACTICES

Fair employment practices Acts prohibiting discrimination in hiring and conditions of employment and in trade union membership on grounds of race, colour, religion or national origin are in effect in eight jurisdictions.

The Canada Fair Employment Practices Act applies to employment in industries within the legislative jurisdiction of the Parliament of Canada, and covers all employers within that jurisdiction, with two exceptions: (1) employers who employ fewer than five employees, and (2) nonprofit charitable, philanthropic, educational, fraternal, religious

or social organizations or organizations operated primarily to foster the welfare of a religious or racial group.

Similar laws are in force in seven provinces — British Columbia, Manitoba, New Brunswick, Nova Scotia, Ontario, Quebec and Saskatchewan. In Ontario and Nova Scotia, fair employment practices, equal pay and fair accommodation practices laws have been consolidated in one statute (the Ontario Human Rights Code and the Nova Scotia Human Rights Act).

The British Columbia Act not only makes it unlawful to discriminate on the basis of race, colour, religion or national origin but also forbids discrimination against older workers (persons between the ages of 45 and 65). The Quebec law includes in its prohibited employment practices discrimination on the basis of sex.

Each of the provincial Acts covers most employers within the jurisdiction of the province. Nova Scotia and Saskatchewan make no exceptions based on the number of employees; in the other five provinces, as under the federal Act, employers with fewer than five employees are exempted. The Acts do not apply to domestic service in private homes, or to non-profit charitable, philanthropic, fraternal, religious or social organizations. Educational institutions also are excluded, with two exceptions. The British Columbia Act is expressly stated to apply to schools operating under the Public Schools Act. In Saskatchewan, educational institutions are covered but the right of a school or board of trustees to hire persons of a particular religion where religious instruction forms or can form part of the instruction provided is recognized. The Quebec Act exempts the directors or officers of a corporation, managers, superintendents, foremen and persons who represent the employer in his relations with his employees.

In Manitoba, New Brunswick, Ontario, Quebec and Saskatchewan, the prohibitions of the Act apply to the provincial Government in the same way as to private employers.

All the Acts forbid discrimination on grounds of race, colour, religion and national origin but these prohibitions are expressed in somewhat different terms. "National origin" is defined in the Manitoba Act to include ancestry, and, in the federal and New Brunswick Acts, to include nationality and ancestry. Instead of "national origin," the British Columbia and Ontario Acts use the wording "nationality, ancestry or place of origin." The Nova Scotia and Saskatchewan Acts specify "ethnic or national origin" and include "religious creed" as well as "religion."

The Quebec Act defines "discrimination" as "any distinction, exclusion or preference made on the basis of race, colour, sex, religion, national

extraction or social origin, which has the effect of nullifying or impairing equality of opportunity or treatment in employment or occupation." In prohibiting discrimination in employment on grounds of sex in its fair employment practices law, Quebec has followed a different practice from other Canadian jurisdictions. All other jurisdictions except Newfoundland have enacted equal pay laws forbidding discrimination in rates of pay solely on grounds of sex.

On any of the above grounds (including sex in Quebec and age in British Columbia) an employer is forbidden to refuse to employ or to discharge any person or to discriminate against any person in regard to employment or any term or condition of employment.

Trade unions are forbidden to exclude any person from membership, to expel or suspend any of their members, or to otherwise discriminate against a member or other person. The Quebec law forbids both associations of employees and employers' associations to discriminate in admitting, suspending or expelling a member.

The Acts contain further prohibitions regarding the publication of advertisements, the use of application forms and the making of inquiries, in connection with the hiring of an employee by an employer, which express or imply discrimination on any of the forbidden grounds. In Quebec, it is made an offence to publish any advertisement or display any notice or exhibit any symbol in connection with employment implying or suggesting discrimination. The Act further provides that no person may require a prospective employee to furnish any information respecting his race, colour, religion, national extraction or social origin. The Saskatchewan provisions prohibit any expression of discrimination or of intent to discriminate, and the inclusion in an application form, advertisement or inquiry of any question or request for particulars as to an applicant's race, colour, religion or national origin. The federal, British Columbia, Manitoba, New Brunswick and Saskatchewan Acts allow an exception, however, where a limitation, specification or preference is based upon a bona fide occupational qualification. Similarly, the Quebec law states that any distinction, exclusion or preference based on the requirements of a particular job is not to be considered discrimination.

The prohibitions noted above are applicable to employment agencies as well as to employers, and the federal, Manitoba, Nova Scotia and Saskatchewan Acts forbid an employer to use an employment agency that practises discrimination against persons seeking employment.

In the federal jurisdiction and in Manitoba, New Brunswick, Nova Scotia and Saskatchewan, employers and trade unions may not discharge,

expel or otherwise discriminate against any person for making a complaint under the Act.

The provisions for enforcement of the fair employment practices Acts are similar to those laid down in the equal pay laws. Action in all cases is initiated by the filing of a written complaint. In Quebec, a complaint must be made to the Minimum Wage Commission, which is responsible for the administration of the Act. In Saskatchewan, a complaint must be filed with the Attorney-General's Department. In the other jurisdictions, complaints are dealt with in the Department of Labour.

The Acts provide first for an informal investigation and, in most jurisdictions, as a second step, for the appointment of a commission of one or more persons to deal with a complaint that is not settled at the earlier stage. In British Columbia, the Board of Industrial Relations acts as a commission of inquiry; in Quebec, the Minimum Wage Commission, one of its members or a person authorized by it may investigate the matter further. The Quebec Minimum Wage Commission must report on the inquiry to the Minister of Labour but there is no provision for a ministerial order. In the federal jurisdiction and in the other six provinces, upon receipt of the board's or commission's recommendations, the Minister may issue an order to put them into effect.

Under the Manitoba Act, a person affected by an order of the Minister has the right to appeal to a judge; under the other Acts, the Minister's order is final and must be complied with. Prosecution under the Acts, for which the consent of the Minister is required, may result in a fine.

Educational programs designed to promote understanding of and compliance with the legislation may be carried on under the authority given to the Minister (in Nova Scotia, the Lieutenant-Governor in Council) in the federal, Manitoba, Nova Scotia and Saskatchewan Acts to undertake inquiries and other measures to promote the purposes of the Act. In Ontario, the Ontario Human Rights Commission, which administers the Ontario Human Rights Code, is authorized to carry on a program of education designed to eliminate discriminatory practices.

# NOTICE OF TERMINATION OF EMPLOYMENT

Four provinces, Manitoba, Saskatchewan, Nova Scotia and Quebec, have legislation requiring an employer or employee to give notice of termination of employment. The legislation is contained in Part III of the Employment Standards Act in Manitoba, in the Minimum Wage Acts of Saskatchewan and Nova Scotia, and in the Civil Code in Quebec.

In Manitoba, an employer or employee in any work or occupation except farming must give notice of termination of employment and, except in the case of a person paid less frequently than once a month, the period of notice required is one regular pay period. If employees are paid less often than once a month, reasonable notice must be given. Notice of termination is not required if an employee is hired for a fixed period.

The requirements for giving notice do not apply if a general custom or practice prevails in an industry which is contrary to the terms of the Act or where different conditions concerning notice are established by collective agreement. If employment is terminated during an employee's first two weeks in a job, notice is not required unless the employer and employee have agreed in writing that the requirements of the Act will apply.

An employer is permitted to establish a practice whereby employment may be terminated with a shorter period of notice than that provided for in the Act, and the practice is considered to have been established one month after he has notified each of his employees in writing of the practice and has posted a notice setting out the terms of the practice. Each new employee must be informed of the practice by written notice at the time employment begins.

Complaints of failure to give the required notice may be made in writing to the Minister of Labour within a period of 90 days after employment is terminated. A procedure is laid down in the Act for the settlement of such complaints.

In Saskatchewan, an employer is forbidden to discharge (unless for just cause other than shortage of work) or lay off an employee who has been in his service continuously for three months or more without giving him at least one week's written notice. "Lay-off" is defined as a temporary dispensation with an employee's services for a period of more than six consecutive days.

An employee who has been given written notice is entitled, in respect of the period of notice, to his actual earnings during the week or his normal wages for one week, exclusive of overtime, whichever amount is greater. If notice is not given, the employee is entitled to his normal wages for one week, exclusive of overtime. Where an employee's wages vary from week to week, his normal weekly wage is to be obtained by averaging his earnings, exclusive of overtime, for the four-week period immediately preceding the date on which notice was given or, if no notice was given, the date of discharge or lay-off.

In Nova Scotia, as in Saskatchewan, an employer is required to give an employee with three months continuous service or more at least one week's written notice of termination of employment or lay-off. The provisions in these two provinces are the same so far as the employer's obligation is concerned. The Nova Scotia Act also requires an employee with three months service or more to give his employer at least one week's notice of his intention to terminate his employment.

When employment is terminated for any reason or after any period of employment, the employer is required to pay all wages owing within ten days of termination.

The Nova Scotia provisions regarding notice of termination of employment do not apply where another period of notice or another time of payment of wages is provided for in a written contract of employment between an employer and an employee or in a collective agreement between the employer and a trade union of which the employee is a member.

In both Nova Scotia and Saskatchewan, the requirement to give notice applies to all employees except farm labourers and domestic servants.

In Quebec, Section 1668 of the Civil Code requires a domestic servant, journeyman or labourer engaged by the week, month or year to give one week's notice of termination of employment if hired by the week, two weeks notice if by the month, and a month's notice if by the year. The employer must give similar notice where an employee's services are no longer required. In lieu of notice, the employer may pay the employee the wages he would have earned during the notice period.

Some decrees under the Quebec Collective Agreement Act require the giving of notice of termination of employment.

# WORKMEN'S COMPENSATION

All provinces have a workmen's compensation law of the "collective liability" type.

In each province a Workmen's Compensation Act applicable to most industries and occupations provides for the payment of compensation to a workman or his dependants in case of accident or industrial disease arising out of and in the course of employment. The only exceptions are (1) where the workman is disabled for less than a stated number of days, or (2) where the injury is attributable solely to his serious and wilful misconduct and does not result in death or serious disablement.

Compensation is payable by employers collectively. Compensation, medical expenses and other benefits are paid from a provincial Accident Fund built up by annual assessments, in the form of a percentage of payroll, levied on employers covered by the Act. For assessment and

compensation purposes, industries are classified according to their hazard and each class is liable for the cost of accidents occurring in that class. No contributions from employees are permitted.

The compensation to which a workman is entitled under the Act takes the place of his right of action, and he may not sue his employer in court for damages for an injury sustained in the course of employment.

Benefits under the Acts include periodic payments to the workman during the period of temporary disablement (in all provinces on the basis of 75 per cent of average earnings, subject to the maximum annual earnings provided in the Act); an award for permanent disability (also based on 75 per cent of average earnings and subject to the ceiling on earnings provided in the Act) in the form of a monthly pension for life or, when disablement is slight, paid in a lump sum; all necessary medical aid, including hospitalization; and rehabilitation. In case of death by accident, fixed monthly payments are made to dependants. In addition to a monthly pension, a widow receives a lump sum payment and an allowance for funeral expenses.

There are two federal laws, one providing for compensation for employment injury to employees of the Government of Canada and the other covering merchant seamen not protected by a provincial Act. The federal Government Employees Compensation Act provides that compensation benefits payable to an employee of the Crown are to be the same as those provided for employees employed in private industry under the workmen's compensation law of the province in which the federal government employee is usually employed. The right to compensation and the amounts of benefits are determined by the provincial Workmen's Compensation Boards, which, by arrangement, handle the adjudication of claims under the federal Act as the agents of the federal Government.

Under the Merchant Seamen Compensation Act, which is administered by a board composed of three officers of the public service, the employer is individually liable for the payment of compensation, and must carry accident insurance to cover his liability.

Further information about the provincial workmen's compensation laws and the two federal compensation Acts is contained in an annual bulletin, *Workmen's Compensation in Canada*, published by the Canada Department of Labour and available from the Queen's Printer, Ottawa.

The benefits payable under the provincial Acts are set out in tabular form on the following pages.

# 1. Monthly Benefits to Dependants in Case of Death of Workman

Maximum	75% of earnings. Minimum \$75 to consort, \$25 to each child or \$35 to orphan child, unless total benefits exceed \$1504	75% of earnings but Board may waive the 75% restriction where circumstances require it*		75% of \$5,000 per year <sup>4</sup>	75% of earnings. Minimum \$100 to consort and one child; \$125 to consort and two children; \$150 to consort and more than two children <sup>4</sup>	Average earnings. Minimum \$75 to consort, \$40 to each child or \$50 to orphan child, unless total benefits exceed \$1504
Where only dependants are other than consort and child	NEWFOUNDLAND  2 Sum reasonable and in proportion to pecuniary loss <sup>3</sup>	PRINCE EDWARD ISLAND each <sup>2</sup> As in Newfoundland. Maximum to parent or parents, \$40. Maximum in all, \$60 <sup>3</sup>	NOVA SCOTIA As in Newfoundland. Maximum \$60 each. Maximum in all, \$753	NEW BRUNSWICK - As in Newfoundland <sup>3</sup>	QUEBEC As in Newfoundland³	ONTARIO As in Newfoundland. Maximum \$100 <sup>3</sup>
Orphans	NE Under 16, \$35 each <sup>2</sup>	PRINC) Under 16, \$30 each <sup>2</sup>	Under 18, \$35 each <sup>2</sup>	NE Under 21, if attend- ing school, \$50 each <sup>2</sup>	Under 18, \$35 each <sup>2</sup>	Under 16, \$50 each <sup>2</sup>
Children with Parent	Under 16, \$25 each <sup>2</sup>	Under 16, \$20 each <sup>2</sup>	Under 18, \$30 each <sup>2</sup>	Under 21, if attending school, \$25 each <sup>2</sup>	Without age limit if attending school; otherwise, under 18; \$25 each?	Under 16, \$40 each <sup>2</sup>
Widow or Invalid Widower	\$75 plus sum of \$200	\$65 plus sum of \$200	\$90 plus sum of \$250	\$75 plus sum of \$200	\$75 plus sum of \$300	\$75 plus sum of \$300
Funeral	\$3001	\$3001	\$3001	\$3001	\$6001	\$3001

75% of earnings. Minimum \$75 to consort; \$110 to consort and one child; \$145 if more4	Average earnings. Minimum \$110 to consort; \$155 to consort and one child; \$200 to consort and two children and \$20 for each additional child**6		
MANITOBA Maximum to wholly dependent mother, \$75. Other dependants—as in Newfoundland. Maximum \$30 each. Maximum in all, \$603	SASKATCHEWAN As in Newfoundland <sup>3</sup>	ALBERTA As in Newfoundland. Maximum to parent or parents, \$50. Maximum in all, \$85	BRITISH COLUMBIA  h; (a) As in Newfoundland.  Maximum \$115 to parent or parents.  Maximum in all, \$115.  (b) If there is widow or invalid widower or orphans, maximum to parent or parents, \$1153
Under 16, \$45 each <sup>2</sup>	SA Under 16, \$60 each, plus a sum not ex- ceeding \$50 at the dis- cretion of the Board <sup>2</sup>	Under 16, \$45 each. Additional amount not exceeding \$35 may be paid to any child under 212	BRU Under 16, \$45 each; 16-21, if attending school, \$55 each <sup>2</sup>
Under 16, \$35 each <sup>2</sup>	Under 16, \$45 each <sup>2</sup>	Under 16, \$45 each <sup>2</sup>	Under 16, \$40 each; 16-18, if attending school, \$45 each; 18-21, if attending school, \$50 each <sup>2</sup>
\$75 plus sum of \$300	\$110 plus sum of \$3005	\$85 plus sum of \$200	\$115 plus sum of \$250
\$3001	\$2501	\$2501	\$265, with additional \$85 for burial or cremation charges!

1 For transporting body for burial, a maximum of \$150 in Quebec, of \$125 in Newfoundland and New Brunswick and of \$100 in Alberta. British Columbia, Nova Scotia and Prince Edward Island may be paid. Necessary expenses may be paid in Ontario and Saskatchewan. In Manitoba, the Board may pay transportation expenses within the province and part of expenses if the body is moved into or from the province. In Alberta and British Columbia, only transportation expenses within the province are allowed. In Alberta, Manitoba and Saskatchewan, compensation may include payment for burial plot, not exceeding \$50.

2 If desirable for a child to further his education, payment of benefits may be continued, at the discretion of the Board, to age of 18 in Manitoba and Newfoundland, to age of 19 in Saskatchewan, to age of 21 in Alberta and Prince Edward Island, and in Ontario as long as a child is pursuing his studies. In Alberta, Newfoundland and Prince Edward Island, payments to invalid children are continued so long as Board considers workman would have contributed to support. In the other provinces payments are continued until recovery.

3 Compensation in these cases is continued only so long as Board considers workman would have contributed to support.

<sup>4</sup> For maximum earnings that may be reckoned, see Table 2, Column 5.

5 Monthly pension of \$75 after the age of 70.

6 If consort is over 70, amounts are \$75, \$110 and \$145, respectively.

# 2. Benefits in Case of Disability

Maximum	Reckoned	\$5,000 per annum	\$5,090 per annum	\$4,200 per annum	\$5,000 per annum	\$5,000 per
TEMPORARY	Partial	Proportion of 75% of earnings based on impaired earning capacity estimated from nature and degree of injury, or, if more equitable, 75% of difference in earnings before and after accident, for duration of disability.	75% of difference in earnings before and after accident or compensation based on impaired earning capacity estimated from the nature of the injury for duration of disability). 3.3	75 % of difference in carnings before and after accident for duration of disability 1, 2	If earning capacity diminished by more than 10%, 75% of diminution of earning capacity for duration of disability	75% of difference in earnings before and after accident or compensation based on impaired earning capacity estimated from the nature of the injury for duration of disability <sup>1,2</sup>
	Total	NEWFOUNDLAND    75% of earnings for r, duration of disability.	PRINCE EDWARD ISLAND lent or 75% of earnings for pacity duration of disability. Minimum \$20 per wk. or earnings, if less	NOVA SCOTIA 75% of earnings for duration of disability. Minimum \$20 per wk. or earnings, if less		QUEBEC 75% of earnings for duration of disability. Minimum \$25 per wk. or earnings, if less
PERMANENT	Partial	Proportion of 75% of earnings based on impaired earning capacity estimated from nature and degree of injury, or, if more equitable, 75% of difference in earnings before and after accidenti-2.	PRINCE compensation may be based on impaired earning capacity estimated from the nature of the injury <sup>1,2,3</sup>	75% of difference in earnings before and after accident or compensation may be based on impaired earning capacity estimated from the nature of the injury. If disability 25% or more, average earnings must be taken as not less than \$18.75 per wk.1	Amount determined by Board, based on impaired earnin capacity <sup>1</sup>	Proportion of 75% of earnings in accordance with the degree of disability1.2
	Total	75% of earnings. Minimum \$65 per month or earnings, if less	75% of earnings. Minimum \$20 per wk. or earnings, if less	75% of earnings. Minimum \$110 per month or, if the workman has more than one child under 16, the amount which a widow with the same number of childer would receive	Average earnings but not in excess of 75% of \$5,000	75% of earnings. Minimum \$25 per wk. or earnings, if less

\$6,000 per annum	\$6,000 per annum	\$115.38 <sup>8</sup> /13 per wk. (\$6,000 per annum)	\$5,600 per annum	\$6,600 per annum <sup>4</sup>	s capacity.
75% of difference in earnings before and after accident for duration of disability1,2	75% of difference in earnings before and after accident or compensation based on impaired earning capacity estimated from the nature of the injury for duration of disability <sup>1</sup>	Proportion of 75% of earnings based on impaired earning capacity estimated from nature and degree of injury for duration of disability <sup>2</sup>	Proportion of 75% of earnings based on impaired earning capacity estimated from nature and degree of injury for duration of disability	Proportion of 75% of earnings based on impaired earning capacity estimated from nature and degree of injury, or, if more equitable, 75% of difference in earnings before and after accident for duration of disability.	vility (see preceding column) as impairment is of full earning
ONTARIO 75% of earnings for duration of disability. Minimum \$30 per wk.	MANITOBA 75% of earnings for duration of disability. Minimum \$25 per wk. or earnings, if less	SASKATCHEWAN g 75% of earnings for r, duration of disability. d Minimum \$32.50 per w. or earnings, if less	ALBERTA 75% of earnings for duration of disability. Minimum \$35 per wk. or earnings, if less	BRITISH COLUMBIA  15% of earnings for for, duration of disability.  Ind Minimum \$30 per wk.	um may be given.  e minimum for total disal  re less than that amount.
Proportion of 75% of earnings based on impaired earning capacity estimated from nature and degree of injury, or, if more equitable, 75% of difference in earnings before and after accident.	75% of difference in earnings before and after accident, or, where deemed just, compensation may be based on impaired earning capacity estimated from the nature of the injury1,2	Proportion of 75% of earnings based on impaired earning capacity estimated from nature and degree of injury, or, if more equitable, 75% of difference in earnings before and after accident <sup>1,2</sup> .	Proportion of 75 % of earnings based on impaired earning capacity estimated from nature and degree of injury <sup>1</sup>	BRI Proportion of 75% of earnings based on impaired earning capacity estimated from nature and degree of injury, or, if more equitable, 75% of difference in earnings before and after accident <sup>1,2</sup>	If earning capacity is diminished 10% or less (5% or less in Alberta), a lump sum may be given.  2 The minimum payable in case of partial disability is the same proportion of the minimum for total disability (see preceding column) as impairment is of full earning capacity.  3 Boate may fix compensation on basis of \$15 per week, even though earnings are less than that amount.
75% of earnings. Minimum \$150 per month or earnings, if less, but in no case less than \$100 per month	75% of earnings. Minimum \$150 per month or earnings, if less	75% of earnings. Mini- mum \$32.50 per week	75% of earnings. Minimum \$35 per week or earnings, if less	75% of earnings. Minimum \$30 per week or earnings, if less	1 If earning capacity 2 The minimum pay 3 Board may fix con

Spartd may nx compensation on basis of \$1.000 in the ceiling, if earnings are ress than that amount.
4 Provision was made for periodical increases of \$1,000 in the ceiling, if earnings increase in line with a formula contained in the Act.

# STANDARDS IN THE YUKON AND NORTHWEST TERRITORIES

A number of labour standards have been established by the Territorial Councils of the Yukon and Northwest Territories in the fields of legislation covered by this bulletin.

## **Statutory School-Leaving Age**

In both Territories a School Ordinance provides for compulsory school attendance. The Yukon Ordinance makes it compulsory for a child to attend school to the age of 14. In the Northwest Territories, a child is required to go to school to the age of 15 and, if he reaches his fifteenth birthday after December 31, he must attend to the end of the school year. In both Territories, as in the provinces, exemptions from school attendance may be permitted for various reasons, including illness and distance from school.

## Minimum Age for Employment

Under a Mining Safety Ordinance in each Territory, the minimum age for employment below ground is 18 years. The Northwest Territories Ordinance also sets a minimum age of 16 years for employment above ground in mines.

# **Annual Vacations with Pay**

The Annual Vacations Ordinance of the Yukon Territory provides for an annual vacation of two weeks with pay after a year's service for all employees except those employed in family undertakings and in domestic service in private homes. The vacation pay to which an employee is entitled is one twenty-sixth of his annual earnings. The vacation must be given within 10 months after the date on which the employee becomes entitled to it. An employee whose services are terminated before he has worked a full year is eligible for vacation pay (one twenty-sixth of his earnings for the time he has been employed), provided he has been employed for a period of at least 30 days.

#### **Hours of Work**

The Mining Safety Ordinances of both Territories provide for an eight-hour day for work below ground in mines. This is the only statutory regulation of working hours in mines in the Northwest Territories.

In the Yukon Territory, hours of work and public holiday provisions are contained in the Labour Provisions Ordinance. This Ordinance, like the hours of work legislation of Manitoba and Saskatchewan, does not impose limits on hours. It requires time and one-half the regular rate to

be paid after 8 hours in a day and 44 hours in a week in shops, and after 8 and 48 hours in other employment with the exception of underground work in mines. "Shop", defined as an establishment where wholesale or retail trade is carried on or where services are dispensed to the public for profit, includes a hotel or restaurant.

Limits of 8 and 48 hours apply to mining operations underground in a shaft or tunnel. With the consent of their elected representatives, employees who work in shifts in mining operations are permitted to work longer hours than 8 and 48 without payment of overtime rates, provided that their average hours over a period of four weeks do not exceed 8 per day or 48 per week.

Limits of 8 and 48 hours apply to employees engaged on public works unless the Commissioner of the Territory orders otherwise, in which case he may require the payment of time and one-half the regular rate for time worked in excess of 8 and 48 hours.

## **Public Holidays**

The Ordinance also prohibits work on six public holidays unless time and one-half the regular rate is paid. The holidays are New Year's Day, Good Friday, Dominion Day, August 17 (known as Discovery Day), Labour Day and Christmas Day. Where any of the six specified holidays falls on Sunday, work is prohibited on the following Monday.

# **Workmen's Compensation**

Each Territory has a Workmen's Compensation Ordinance which makes the employer individually liable to pay compensation and requires him to carry accident insurance to cover his liability or to make other arrangements acceptable to the Commissioner. Under both Ordinances, the Alberta Workmen's Compensation Board acts as Referee to determine disputed claims.

Both Ordinances were amended in 1961 to increase the compensation payable to widows and children with respect to accidents occurring after the effective date of the amendments. Lower scales of benefits are in effect for pensioners in receipt of pensions as a result of earlier accidents.

Under the Northwest Territories Ordinance, a widow is entitled to \$300 for burial expenses, a lump sum of \$300, and, with respect to an accident occurring on or after January 1, 1962, a monthly pension of \$90 payable until remarriage or death and \$35 a month for each dependent child under 16. Under the Yukon Ordinance, the corresponding amounts are \$250 for burial expenses, \$300 as a lump sum payment, and, with

respect to accidents occurring on or after July 9, 1961, a pension of \$100 a month to a widow and \$35 a month for the first two children in a family and \$20 a month for each additional child. In the Yukon, the allowance to a dependent child is now payable to the age of 18. Under both Ordinances, an additional payment, not exceeding \$10 a month, may be made, at the discretion of the Referee, to an orphan child under 16. Where the only dependants are persons other than widow or children, compensation is to be a sum determined by the Referee in proportion to the pecuniary loss sustained, not exceeding \$75 a month to a parent or parents or \$100 a month to all such dependants.

Under both Ordinances, a workman who is permanently and totally disabled is entitled to receive a life pension equal to 75 percent of his average weekly earnings. In any case he may not receive less than \$25 a week or his full earnings, if less than \$25. For a workman with a permanent partial disability, compensation is a proportion of 75 per cent of his average earnings, depending on impairment of earning capacity as a result of the injury. In computing average earnings, the maximum amount of annual earnings which may be taken into account is \$4,000 in the Yukon Territory (with respect to an accident occurring on or after January 1, 1956) and \$4,500 in the Northwest Territories (with respect to an accident occurring on or after January 1, 1962). Under both Ordinances, lower ceilings are applicable with respect to earlier accidents.

In addition to compensation payments, the injured workman is entitled to medical aid, the cost of which is borne by the employer. The Referee may require the employer or insurer to pay the expenses of occupational retraining of a permanently disabled workman, up to an amount not exceeding \$5,000.

# **Fair Employment Practices**

The Fair Practices Ordinance of the Yukon Territory, enacted in 1963, prohibits discrimination in employment and trade union membership (and also in regard to multiple housing and public accommodation) on grounds of race, religion, religious creed, colour, ancestry, or ethnic or national origin.

The Ordinance is patterned after the provincial fair employment practices laws. It bars an employer from refusing to hire, from discharging, or from discriminating in any term or condition of employment against any person on any of the above-mentioned grounds. It prohibits the use of job application forms that require an applicant to give particulars as to his race, religion, religious creed, colour, ancestry, or ethnic or national origin.

Trade unions are forbidden to discriminate on any of the same grounds in admitting, suspending or expelling a member.

The prohibitions do not apply to domestic employment, to non profit charitable, philanthropic, educational, fraternal, religious or social organizations or those operated to foster the welfare of a religious or racial group, or to employers who employ fewer than five persons.

The Ordinance does not deprive an employer of the right to employ persons of any particular race, religion, religious creed, colour, ancestry, or ethnic or national origin in preference to other persons, where such preference is based upon a *bona fide* occupational qualification. Schools in which religious instruction forms part of the curriculum are permitted to hire persons of a particular religion or religious creed.

Procedures for the enforcement of the Fair Practices Ordinance are similar to those in the provincial fair employment practices laws, providing for investigation of complaints of discrimination, the adjustment of cases through discussion and mediation, and for prosecution and penalties as a last resort.

A complaint alleging discrimination is to be made to the officer appointed by the Commissioner of the Territory to deal with such matters. The Commissioner may then appoint an officer to inquire into the complaint. If a settlement is not reached through conciliation, the officer must recommend to the Commissioner the course that ought to be taken and the Commissioner may issue whatever order he thinks necessary to put the recommendations into effect. A person affected by such an order may within ten days appeal to a judge of the Territorial Court, whose decision is final.









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